

GRAVES COUNTY SCHOOL DISTRICT
FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025

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**GRAVES COUNTY SCHOOL DISTRICT
JUNE 30, 2025**

BOARD OF EDUCATION

Jennifer Thomas, Chairperson
Joni Goodman, Vice Chairperson
Jason Looper, Member
Kenneth House, Member
Marianne Fowler, Member

ADMINISTRATIVE STAFF

Matthew Madding, Superintendent
Jennifer Dillon, Finance Director

ANNA B. HERR, CPA, CFE

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INDEPENDENT AUDITORS' REPORT

Kentucky State Committee for School District Audits
Members of the Board of Education
Graves County School District
Mayfield, Kentucky

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Graves County School District (District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the District, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Independent Auditor's Contract*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Graves County School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information and pension and postemployment benefits schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board

who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, accompanying combining and individual nonmajor fund financial statements, other information and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, other information and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Graves County School District's internal control over financial reporting and compliance.

DGA, PSC

Certified Public Accountants
Hopkinsville, Kentucky

December 5, 2025

MANAGEMENT'S DISCUSSION AND ANALYSIS

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

As management of the Graves County School District (District), we offer readers of the District’s financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2025. The District encourages readers to consider the information presented here in conjunction with additional information that has been furnished in the letter of transmittal, notes to the basic financial statements and the financial statements to enhance their understanding of the District’s financial performance.

FINANCIAL HIGHLIGHTS

- The ending cash and investments balance for the District was \$32.8M, as compared with the beginning cash balance of \$20.8M. The ending cash and investments balance consists of General Fund of \$15.5M, Special Revenue Fund of \$54K, Construction Fund of \$10.9 and Nonmajor Governmental Funds of \$2.9M, Day Care (Early Eagle) Fund of \$127K, Food Service Fund of \$2.8M and Private Purpose Trust Funds of \$442K.
- Excluding interfund transfers and other financing sources, the General Fund had \$42.2M in revenue, which primarily consisted of the state program (SEEK) funds, property, utilities, motor vehicle and in lieu of taxes and on-behalf payments for fringe benefits from the Commonwealth of Kentucky. General Fund revenues increased \$500K in comparison to prior year of \$41.7M. Excluding interfund transfers, there were General Fund expenditures totaling \$42.5M. This is an increase of \$4.7M compared to \$37.8M in General Fund expenditures due to cost of inflation, staff pay increases, on-behalf payments and ESSER/ARP grants ending.
- During FY25, the District received \$15.9M in state Support Education Excellence in Kentucky (SEEK) funds compared to the \$15.2M total funds received in the previous year.
- The District expense for “matching” contributions to the Teacher Retirement System (TRS) for FY 25 remained at 3% for all certified employees.
- Most classified employees contribute to County Employees Retirement System (CERS). The District expense for “matching” contributions for FY 25 decreased to 19.71% from 23.40% in the prior year.
- The financial statements reflect a total of \$13.2M of revenues and aid from the state for payments made by the state on behalf of District employees for payroll-related retirement contributions, health insurance (\$12.3M), SFCC debt service payments (\$823K) and technology (\$80K). A like amount of expenses is also recorded in the financial statements.

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the District’s basic financial statements. The District’s basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements – The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all the District’s assets and deferred outflows of resources and liabilities and deferred inflows of resources. All of the current year’s revenue and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District’s net position and how it has changed. Net position – the difference between the District’s assets plus deferred outflows of resources and the District’s liabilities plus deferred inflows of resources – is one way to measure the District’s financial health or position.

- Over time, increases or decreases in the District’s net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, the reader needs to consider additional non-financial factors such as changes in the District’s property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, the District’s activities are reported as governmental activities and business-type activities.

- Governmental activities – All the District’s basic services are included here, such as regular and special education, transportation and administration. Property taxes and state formula aid finance most of the activities.
- Business-type activities – These include operations that are financed and operated similarly to private businesses, such as the School Food Service and Day Care. Charges for services and federal reimbursements fund these activities.

Fund financial statements – The fund financial statements provide more detailed information about the District’s funds, focusing on its most significant or “major” funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (like repaying its long-term debts) or to show that it is properly using certain revenues (like federal grants).

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

The District has three kinds of funds:

- *Governmental funds* – Most of the District’s basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the District’s programs. Because this information does not encompass the additional long-term focus of the government-wide statements, the District provides additional information with the governmental funds statements that explain the relationship (or differences) between them.
- *Proprietary funds* – The District’s proprietary funds are Food Service and Day Care (Early Eagle). The proprietary fund statements are the same as the business-type activities in the government-wide statements, but provide more detail and additional information, such as cash flows.
- *Fiduciary funds* – The District is a fiduciary for assets that belong to others and is responsible for ensuring that assets reported in the fiduciary funds are used only for their intended purposes. These funds are excluded from the government-wide financial statements because the assets cannot be used to finance the operations of the District.

Notes to the financial statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information – In addition to the basic financial statements and accompanying notes, this report also provides certain required supplementary information, as well as combining and individual fund statements and schedules as listed in the table of contents.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government’s financial position. In the case of the District, assets plus deferred outflows of resources were greater than liabilities plus deferred inflows of resources by \$32.9M at the close of the most recent fiscal year.

The District contributes its statutorily required contributions to the pension systems; however, it is the pension systems that collect, hold and distribute pensions to District employees, not the District. A significant portion of the District’s net position, \$21.1M, reflects its investment in capital assets less any related debt used to acquire those assets that is still outstanding. The District uses capital assets to provide services; consequently, these assets are not available for future spending. Although the District’s investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the District’s net position, \$13.7M, represents resources subject to external restrictions on how they may be used.

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

Following is a summary of the District’s government-wide net position as of June 30, 2025 and 2024:

Net Position

	Governmental Activities		Business-type Activities		District Total	
	2025	2024	2025	2024	2025	2024
ASSETS						
Current assets and other assets	\$ 30,803,090	\$ 21,495,050	\$ 3,146,586	\$ 2,852,908	\$ 33,949,676	\$ 24,347,958
Capital assets	50,353,644	50,142,064	4,307,871	4,248,504	54,661,515	54,390,568
Total assets	81,156,734	71,637,114	7,454,457	7,101,412	88,611,191	78,738,526
Deferred outflows of resources	6,490,651	8,194,109	574,012	771,139	7,064,663	8,965,248
LIABILITIES						
Current liabilities	1,326,302	2,738,318	3,061	2,846	1,329,363	2,741,164
Noncurrent liabilities	48,816,164	41,396,547	2,323,657	2,591,771	51,139,821	43,988,318
Total liabilities	50,142,466	44,134,865	2,326,718	2,594,617	52,469,184	46,729,482
Deferred inflows of resources	9,291,094	11,708,581	947,477	1,267,743	10,238,571	12,976,324
NET POSITION						
Investment in capital assets (net of debt)	16,742,363	25,736,728	4,307,871	4,248,504	21,050,234	29,985,232
Restricted	13,666,168	3,262,896	-	-	13,666,168	3,262,896
Unrestricted	(2,194,706)	(5,011,847)	446,403	(238,313)	(1,748,303)	(5,250,160)
Total net position	<u>\$ 28,213,825</u>	<u>\$ 23,987,777</u>	<u>\$ 4,754,274</u>	<u>\$ 4,010,191</u>	<u>\$ 32,968,099</u>	<u>\$ 27,997,968</u>

The net pension liability (NPL) and the net other postemployment benefits (OPEB) liability are the largest liabilities reported by the District as of June 30, 2025. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District’s actual financial condition by adding deferred inflows of resources related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows of resources related to pension and OPEB.

GASB 68 (pension) and GASB 75 (OPEB) require the net pension liability and the net OPEB liability to equal the District’s proportionate share of each plan’s collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees’ past service.
2. Minus plan assets available to pay these benefits.

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for-benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. Changes in benefits, contribution rates and return on investments affect the balance of these liabilities but are outside the control of the local government.

In the event that contributions, investment returns and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the District’s statements, prepared on an accrual basis of accounting, include an annual pension expense and an annual OPEB expense for their proportionate share of each plan’s change in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows of resources.

The Kentucky School Facilities Construction Commission (SFCC) makes direct payments of principal and interest on District bonds issued for construction of facilities. The bonds payable are included in the long-term obligations of the District, and the payments are recorded as revenue from the State. The result is an increase in net position from the direct payment of principal and interest by the SFCC of \$824K. Another increase is the expenditure of current revenues on capital assets, an expenditure that does not reduce net position on the government-wide statements. The decrease in business-type activities net position is due mainly to current year changes in pension liability charges.

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

Following is a summary of changes in the District’s net position for the fiscal years ended June 30, 2025 and 2024:

Changes in Net Position

	Governmental Activities		Business-type Activities		District Total	
	2025	2024	2025	2024	2025	2024
REVENUES						
Program revenues						
Charges for services	\$ -	\$ -	\$ 283,562	\$ 288,686	\$ 283,562	\$ 288,686
Operating grants and contributions	-	-	3,858,873	3,725,227	3,858,873	3,725,227
Capital grants and contributions	823,657	823,657	-	-	823,657	823,657
General revenues						
Property taxes	9,419,265	9,277,658	-	-	9,419,265	9,277,658
Other taxes	3,874,414	3,685,532	-	-	3,874,414	3,685,532
State aid	36,010,700	36,820,806	463,544	930,743	36,474,244	37,751,549
Investment earnings	1,147,993	1,267,967	136,361	168,605	1,284,354	1,436,572
Other	2,713,323	1,957,504	6,864	4,041	2,720,187	1,961,545
Total revenues	<u>53,989,352</u>	<u>53,833,124</u>	<u>4,749,204</u>	<u>5,117,302</u>	<u>58,738,556</u>	<u>58,950,426</u>
EXPENSES						
Instruction	28,887,091	29,024,736	-	-	28,887,091	29,024,736
Support services						
Student	3,793,807	3,546,132	-	-	3,793,807	3,546,132
Instructional support	2,581,887	2,730,800	-	-	2,581,887	2,730,800
District administration	1,223,491	1,081,139	-	-	1,223,491	1,081,139
School administration	2,572,136	2,485,494	-	-	2,572,136	2,485,494
Business support	705,602	770,809	-	-	705,602	770,809
Plant operations	4,112,622	4,092,030	-	-	4,112,622	4,092,030
Student transportation	4,107,241	3,481,382	-	-	4,107,241	3,481,382
Community services	535,891	530,664	-	-	535,891	530,664
Interest on long-term debt	1,129,300	939,677	-	-	1,129,300	939,677
Facilities and acquisition	436,722	-	-	-	436,722	-
Day care	-	-	35,681	57,514	35,681	57,514
Food service	-	-	3,817,992	3,999,875	3,817,992	3,999,875
Total expenses	<u>50,085,790</u>	<u>48,682,863</u>	<u>3,853,673</u>	<u>4,057,389</u>	<u>53,939,463</u>	<u>52,740,252</u>
Change in net position before transfers	3,903,562	5,150,261	895,531	1,059,913	4,799,093	6,210,174
Transfers in (out)	<u>149,640</u>	<u>160,812</u>	<u>(151,448)</u>	<u>(162,621)</u>	<u>(1,808)</u>	<u>(1,809)</u>
Change in net position after transfers	<u>\$ 4,053,202</u>	<u>\$ 5,311,073</u>	<u>\$ 744,083</u>	<u>\$ 897,292</u>	<u>\$ 4,797,285</u>	<u>\$ 6,208,365</u>

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

The net position of the District’s governmental activities increased by \$4.1M. Net position reflects a positive balance of \$28.2M. The District has developed a strategic plan to best utilize the resources available and to preserve those resources as long as possible.

FINANCIAL ANALYSIS OF THE DISTRICT’S GOVERNMENTAL FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds – The focus of the governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District’s governmental funds reported combined ending fund balances of \$29.8M, an increase of \$10.8M in comparison to the prior year. The following schedule indicates the fund balances and the total changes in fund balances by major fund and other governmental (nonmajor) funds as reported in the basic financial statements as of June 30, 2025 and 2024.

The main sources of the General Fund’s revenues are state aid in the form of SEEK allocations and locally assessed taxes. The majority of the District’s activities are accounted for in the General Fund. The Special Revenue Fund consists of grant revenues, mostly state funds and federal funds administered through the state, and expenditures of those grants for specific programs in accordance with the grants’ guidelines. In addition to the Special Revenue (Grant) Fund, the District has the Special Revenue District Activity Fund and the Special Revenue Student Activity Fund which includes funds restricted to expenditures for purposes specified by Kentucky Department of Education requirements.

The SEEK Capital Outlay Fund’s revenues are derived from state SEEK allowances based upon student enrollment. The FSPK Building Fund’s revenues are produced by a five-cent special property tax assessment and matching state funds. The use of both funds’ resources is generally restricted to facilities acquisition or improvement and payment of the related debt on facilities. The Construction Fund is used to account for facility construction and improvement projects funded by other funds or borrowing.

The Debt Service Fund is used to account for all activities related to long-term obligations.

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

Following is a summary of fund balances as of June 30, 2025 and 2024:

Governmental Funds	2025	2024	Increase (Decrease)
General Fund	\$ 16,201,256	\$ 15,716,050	\$ 485,206
Construction Fund	10,701,432	1,408,633	9,292,799
Student Activity Fund	524,148	536,283	(12,135)
SEEK Capital Outlay Fund	2,030,926	978,888	1,052,038
District Activity Fund	409,662	339,092	70,570
Total governmental funds	\$ 29,867,424	\$ 18,978,946	\$ 10,888,478

General Fund – The General Fund is the chief operating fund of the District. At the end of the current fiscal year, the unassigned fund balance of the General Fund is \$16M, while total fund balance was \$16.2M. Total General Fund balance increased \$485K from prior year. As a measure of the General Fund’s liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total expenditures. Unassigned fund balance represents 37.68% of the total General Fund expenditures, while total fund balance represents 38.12% of that same amount.

GENERAL FUND BUDGETARY HIGHLIGHTS

In accordance with directives from the Kentucky Department of Education (KDE) and Kentucky law, the District funds’ budgets are prepared to account for most transactions on a cash receipt/cash disbursement basis. The KDE requires a budget in which any budgeted remaining fund balance is shown as a contingency expense and any amounts being accumulated for other purposes are ultimately shown as unspent or over-budgeted expenditures. By law, the budget must have a minimum 2.00% contingency. The District adopted a General Fund budget with a contingency of 28.0%. Over the course of the year, the District revises the annual operating budget as circumstances dictate or as required by KDE.

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

The General Fund original budget included \$12.0M of state payments on behalf of District employees for retirement and health benefits, technology and debt service. Local revenues are budgeted conservatively resulting in a favorable variance of local revenues for the year.

- The District’s total revenues for General Fund activities for the fiscal year ended June 30, 2025, excluding interfund transfers and beginning balances, were \$42.2M compared to the total budgeted revenues of \$39.6M.
- The District’s total expenditures for General Fund activities for the fiscal year ended June 30, 2025, excluding interfund transfers, were \$42.5M compared to the total budgeted expenditures of \$55.4M.

Significant Board action that impacts the finances includes limiting facility improvements and major purchases throughout the District.

Special Revenue Fund (Fund 2) is made up of state, local and federal grants. These grants include Title programs, IDEA B special education and preschool funding, Flex Focus state dollars and others. These funds have restricted use, according to the guidelines for each. Expenditures include salaries and benefits, supplies, programming costs, travel and training costs.

SEEK Capital Outlay Fund (Fund 310) and FSPK Building Fund (Fund 320) are restricted funds for capital projects. The District has used those funds for debt service payments. The State contributes to those funds.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets – At June 30, 2025, the District had \$54.7M invested in capital assets net of depreciation: historical cost totaled \$96.9M with accumulated depreciation totaling \$42.2M. These assets include school, athletic and support facilities, as well as technology, food service and other equipment. Funds in the amount of \$2.7M were expended on acquisition and improvements during the year. Depreciation charged to expense during the year totaled \$2.4M, the majority of which was charged to governmental functions. More detailed information relating to capital assets may be found in Note 3 to the financial statements.

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

Following is a summary of capital assets, net of depreciation, as of June 30, 2025 and 2024:

Net Capital Assets

	Governmental Activities		Business-type Activities		District Total	
	2025	2024	2025	2024	2025	2024
Land	\$ 1,502,465	\$ 1,481,708	\$ -	\$ -	\$ 1,502,465	\$ 1,481,708
Construction in progress	1,064,394	10,858,336	-	1,815,995	1,064,394	12,674,331
Buildings and improvements	44,318,017	34,330,845	3,303,924	1,551,649	47,621,941	35,882,494
Land improvements	28,700	37,404	-	-	28,700	37,404
Technology equipment	13,620	12,844	-	-	13,620	12,844
Vehicles	2,690,801	2,682,754	14,402	20,361	2,705,203	2,703,115
General equipment	717,572	714,706	989,545	860,499	1,707,117	1,575,205
Infrastructure	16,814	22,206	-	-	16,814	22,206
Leased property	1,261	1,261	-	-	1,261	1,261
Total	\$ 50,353,644	\$ 50,142,064	\$ 4,307,871	\$ 4,248,504	\$ 54,661,515	\$ 54,390,568

Long-term Debt – The District’s long-term general obligation bonds outstanding at June 30, 2025 were \$33.8M. Of that amount, the Kentucky SFCC has agreed to make a portion of the principal and interest payment under agreements previously described. Though the District is liable for the full amount of the bonds and the full amount is recorded on the financial statements, the SFCC has agreed to pay \$5.1M of the bonds leaving the District to pay \$28.7M.

The State must approve the issuance of any new bonds of the District.

Following is a detail of the bonds payable as of June 30, 2025:

Issue	Description	Maturity	Balance
2013	Refunding Series 2009 BABs (Fancy Farm Elementary)	6/1/2029	\$ 2,505,000
2014	Finance Energy Conservation Projects at multiple sites in District	2/1/2035	5,935,000
2015	Refunding Series 2006 Bonds (GCHS Auditorium)	3/1/2026	170,000
2020	Farmington Elementary HVAC	4/1/2040	2,065,000
2022	School Building Revenue Bonds, Series 2022	6/1/2042	2,425,000
2023	School Building Revenue Bonds, Series 2023	6/1/2048	10,160,000
2025	School Building Revenue Bonds, Series 2025	5/1/2050	10,550,000
			\$ 33,810,000

More detailed information about the District’s long-term liabilities may be found in Note 4 to the financial statements.

**GRAVES COUNTY SCHOOL DISTRICT – MAYFIELD, KY
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025**

OUTLOOK FOR THE FUTURE

The most crucial aspect in the financial future of the District is continued adequate funding from the state. The District’s major source of revenue is state aid, primarily Kentucky SEEK funding. A factor in that SEEK formula is base funding driven by average daily attendance, and the District has begun seeing small gains in student enrollment in FY25 after previous years of decline.

The District’s financial position is contingent upon legislation and factors related to property taxation in conjunction with decisions made by the District’s Board management. Though local property assessments continue to rise, the SEEK reduction based upon the required 30-cent local levy on those assessments coupled with the District’s small gains in student enrollment have produced little significant additional revenue on which the District can strengthen its financial position substantially. Remnants of the federal funding the District has received as a result of COVID-19 coupled with strong management of district resources has assisted the District and directly impacted strengthening the District’s contingency for FY25.

The District remains committed to utilizing resources to provide the maximum benefits to students and provide them with a quality education. This involves closely monitoring legislation, effectively managing our grant resources, controlling expenditures and seeking new sources of revenues.

CONTACTING THE DISTRICT’S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the District’s finances, comply with finance-related laws and regulations and demonstrate the District’s commitment to public accountability. Questions regarding this report should be directed to Matthew Madding, Superintendent, (270.328.1554) or Jennifer Dillon, CPA, Director of Finance, (270.328.1544) or by mail at 2290 State Route 121 North, Mayfield, KY 42066.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF NET POSITION
JUNE 30, 2025**

	Governmental Activities	Business- type Activities	Total
ASSETS			
Cash and cash equivalents	\$ 29,412,882	\$ 2,919,185	\$ 32,332,067
Accounts receivable			
Taxes	447,338	-	447,338
Accounts	217,057	94,527	311,584
Intergovernmental	725,813	-	725,813
Inventory	-	82,708	82,708
Net OPEB asset	-	50,166	50,166
Capital assets			
Non-depreciable	2,566,859	-	2,566,859
Depreciable (net)	47,786,785	4,307,871	52,094,656
 Total assets	 81,156,734	 7,454,457	 88,611,191
DEFERRED OUTFLOW OF RESOURCES			
OPEB related	4,187,113	184,294	4,371,407
Pension related	2,258,747	389,718	2,648,465
Deferred amount on debt refundings	44,791	-	44,791
 Total deferred outflows of resources	 6,490,651	 574,012	 7,064,663
LIABILITIES			
Accounts payable	505,962	3,061	509,023
Unearned revenue	429,704	-	429,704
Advance payments	59,099	-	59,099
Accrued interest	331,537	-	331,537
Noncurrent obligations			
Portion due or payable within one year			
Bonds payable	1,486,456	-	1,486,456
Compensated absences	32,100	-	32,100
Portion due or payable after one year			
Bonds payable	32,124,825	-	32,124,825
Compensated absences	155,000	38,200	193,200
Net OPEB liability	5,688,898	-	5,688,898
Net pension liability	9,328,885	2,285,457	11,614,342
 Total liabilities	 50,142,466	 2,326,718	 52,469,184

Continued

GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF NET POSITION, continued
JUNE 30, 2025

	Governmental Activities	Business- type Activities	Total
DEFERRED INFLOW OF RESOURCES			
OPEB related	7,168,807	640,723	7,809,530
Pension related	2,122,287	306,754	2,429,041
Total deferred inflows of resources	<u>9,291,094</u>	<u>947,477</u>	<u>10,238,571</u>
NET POSITION			
Net investment in capital assets	16,742,363	4,307,871	21,050,234
Restricted	13,666,168	-	13,666,168
Unrestricted	(2,194,706)	446,403	(1,748,303)
Total net position	<u>\$ 28,213,825</u>	<u>\$ 4,754,274</u>	<u>\$ 32,968,099</u>

See accompanying notes to financial statements

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025**

FUNCTIONS/PROGRAMS	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- Type Activities	Total
Governmental Activities							
Current							
Instruction	\$ 28,887,091	\$ -	\$ -	\$ -	\$ (28,887,091)	\$ -	\$ (28,887,091)
Support services							
Student	3,793,807	-	-	-	(3,793,807)	-	(3,793,807)
Instructional staff	2,581,887	-	-	-	(2,581,887)	-	(2,581,887)
District administration	1,223,491	-	-	-	(1,223,491)	-	(1,223,491)
School administration	2,572,136	-	-	-	(2,572,136)	-	(2,572,136)
Business	705,602	-	-	-	(705,602)	-	(705,602)
Plant operation and maintenance	4,112,622	-	-	-	(4,112,622)	-	(4,112,622)
Student transportation	4,107,241	-	-	-	(4,107,241)	-	(4,107,241)
Community service activities	535,891	-	-	-	(535,891)	-	(535,891)
Facilities acquisition and construction	436,722	-	-	-	(436,722)	-	(436,722)
Interest on long-term debt	1,129,300	-	-	823,657	(305,643)	-	(305,643)
Total governmental activities	50,085,790	-	-	823,657	(49,262,133)	-	(49,262,133)
Business-type Activities							
Food service	3,817,992	224,618	3,858,873	-	-	265,499	265,499
Day care	35,681	58,944	-	-	-	23,263	23,263
Total business-type activities	3,853,673	283,562	3,858,873	-	-	288,762	288,762
Total activities	\$ 53,939,463	\$ 283,562	\$ 3,858,873	\$ 823,657	(49,262,133)	288,762	(48,973,371)

Continued

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF ACTIVITIES, continued
FOR THE YEAR ENDED JUNE 30, 2025**

	Net (Expense) Revenue and Changes in Net Position		
	Governmental Activities	Business-type Activities	Total
Net Revenues (Expenses)	<u>(49,262,133)</u>	<u>288,762</u>	<u>(48,973,371)</u>
General Revenues			
Taxes			
Property	9,419,265	-	9,419,265
Motor vehicle	1,768,182	-	1,768,182
Utilities	1,840,281	-	1,840,281
Other	265,951	-	265,951
Investment earnings	1,147,993	136,361	1,284,354
Student activities	1,253,331	-	1,253,331
State aid and formula grants	36,010,700	463,544	36,474,244
Gain (loss) on sale of fixed assets	119,508	6,864	126,372
Miscellaneous	<u>1,340,484</u>	<u>-</u>	<u>1,340,484</u>
Total general revenues	<u>53,165,695</u>	<u>606,769</u>	<u>53,772,464</u>
Change in net position	3,903,562	895,531	4,799,093
Transfers in (out)	<u>149,640</u>	<u>(151,448)</u>	<u>(1,808)</u>
Change in net position after transfers	4,053,202	744,083	4,797,285
Net position, beginning of year	23,987,777	4,010,191	27,997,968
Prior period adjustment	<u>172,846</u>	<u>-</u>	<u>172,846</u>
Net position, beginning of year, restated	<u>24,160,623</u>	<u>4,010,191</u>	<u>28,170,814</u>
Net position, end of year	<u>\$ 28,213,825</u>	<u>\$ 4,754,274</u>	<u>\$ 32,968,099</u>

See accompanying notes to financial statements

GOVERNMENTAL FUNDS FINANCIAL STATEMENTS

**GRAVES COUNTY SCHOOL DISTRICT
GOVERNMENTAL FUNDS
BALANCE SHEET
JUNE 30, 2025**

	General	Special Revenue	Construction	Nonmajor Governmental	Total
ASSETS					
Cash and cash equivalents	\$ 15,539,149	\$ 53,958	\$ 10,890,998	\$ 2,928,777	\$ 29,412,882
Interfund receivable	286,183	-	-	-	286,183
Accounts receivable					
Taxes	447,338	-	-	-	447,338
Accounts	181,098	-	-	35,959	217,057
Intergovernmental	-	725,813	-	-	725,813
	<u>-</u>	<u>725,813</u>	<u>-</u>	<u>-</u>	<u>725,813</u>
Total assets	<u>\$ 16,453,768</u>	<u>\$ 779,771</u>	<u>\$ 10,890,998</u>	<u>\$ 2,964,736</u>	<u>\$ 31,089,273</u>

Continued

**GRAVES COUNTY SCHOOL DISTRICT
GOVERNMENTAL FUNDS
BALANCE SHEET, continued
JUNE 30, 2025**

	General	Special Revenue	Construction	Nonmajor Governmental	Total
LIABILITIES AND FUND BALANCES					
Liabilities					
Accounts payable	\$ 252,512	\$ 63,884	\$ 189,566	\$ -	\$ 505,962
Interfund payable	-	286,183	-	-	286,183
Unearned revenue	-	429,704	-	-	429,704
	<u>252,512</u>	<u>779,771</u>	<u>189,566</u>	<u>-</u>	<u>1,221,849</u>
Total liabilities					
	<u>252,512</u>	<u>779,771</u>	<u>189,566</u>	<u>-</u>	<u>1,221,849</u>
Fund balances					
Restricted	-	-	10,701,432	2,964,736	13,666,168
Committed	187,100	-	-	-	187,100
Unassigned	16,014,156	-	-	-	16,014,156
	<u>16,201,256</u>	<u>-</u>	<u>10,701,432</u>	<u>2,964,736</u>	<u>29,867,424</u>
Total fund balances					
	<u>16,201,256</u>	<u>-</u>	<u>10,701,432</u>	<u>2,964,736</u>	<u>29,867,424</u>
Total liabilities and fund balances	<u>\$ 16,453,768</u>	<u>\$ 779,771</u>	<u>\$ 10,890,998</u>	<u>\$ 2,964,736</u>	<u>\$ 31,089,273</u>

See accompanying notes to financial statements

**GRAVES COUNTY SCHOOL DISTRICT
RECONCILIATION OF THE BALANCE SHEET –
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION
JUNE 30, 2025**

Total fund balance per fund financial statements	\$ 29,867,424
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$90,042,522 and the accumulated depreciation is \$39,688,878.	50,353,644
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Deferred outflows of resources related to current and prior bond issues are not reported in the governmental funds because they are not available to pay current period expenditures. These assets are, however, included in the statement of net position.	44,791
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Advance payments received from the Murray Head Start program for building and equipment costs are not due and payable in the current period, and therefore, are not reported as liabilities in the funds, but are reported as unearned revenue in the statement of net position.	(59,099)
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Pension and postemployment benefits related items:

Deferred outflows - OPEB	4,187,113
Deferred outflows - pension	2,258,747
Deferred inflows - OPEB	(7,168,807)
Deferred inflows - pension	(2,122,287)
Net OPEB liability	(5,688,898)
Net pension liability	(9,328,885)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in governmental funds. Long-term liabilities at year-end consist of:

Bonds payable	(33,611,281)
Accrued interest on bonds	(331,537)
Compensated absences	(187,100)
	(34,130,918)

Net position for governmental activities	\$ 28,213,825
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See accompanying notes to financial statements

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	General	Special Revenue	Construction	Nonmajor Governmental	Total
REVENUES					
From local sources					
Taxes					
Property	\$ 8,126,185	\$ -	\$ -	\$ 1,293,080	\$ 9,419,265
Motor vehicle	1,768,182	-	-	-	1,768,182
Utilities	1,840,281	-	-	-	1,840,281
Other	265,951	-	-	-	265,951
Student activities	1,950	-	-	1,251,381	1,253,331
Investment earnings	983,620	2,546	133,490	28,337	1,147,993
Other local revenues	754,133	131,360	384,402	70,591	1,340,486
Intergovernmental - state	28,055,124	2,532,613	-	2,101,763	32,689,500
Intergovernmental - federal	498,614	3,646,243	-	-	4,144,857
	<u>42,294,040</u>	<u>6,312,762</u>	<u>517,892</u>	<u>4,745,152</u>	<u>53,869,846</u>
Total revenues					

Continued

GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, continued
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025

	<u>General</u>	<u>Special Revenue</u>	<u>Construction</u>	<u>Nonmajor Governmental</u>	<u>Total</u>
EXPENDITURES					
Current					
Instruction	25,331,697	3,879,223	-	1,291,874	30,502,794
Support services					
Student	3,602,513	191,027	-	-	3,793,540
Instructional staff	1,369,091	1,208,747	-	-	2,577,838
District administration	1,376,050	-	-	-	1,376,050
School administration	2,572,136	-	-	-	2,572,136
Business support services	702,670	2,214	-	-	704,884
Plant operation and maintenance	3,939,804	68,130	-	-	4,007,934
Student transportation	3,579,788	81,767	-	-	3,661,555
Community service activities	8,903	526,798	-	-	535,701
Architectural and engineering	-	-	487,332	-	487,332
Building acquisitions and construction	-	-	447,410	-	447,410
Land and site acquisitions	20,757	-	-	-	20,757
Building improvements	-	-	1,033,589	-	1,033,589
Debt service	-	-	-	2,342,805	2,342,805
	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total expenditures	<u>42,503,409</u>	<u>5,957,906</u>	<u>1,968,331</u>	<u>3,634,679</u>	<u>54,064,325</u>

Continued

GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, continued
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025

	General	Special Revenue	Construction	Nonmajor Governmental	Total
Excess (deficit) of revenues over (under) expenditures	(209,369)	354,856	(1,450,439)	1,110,473	(194,479)
Other financing sources (uses)					
Proceeds from disposal of fixed assets	158,208	-	-	-	158,208
Bond proceeds	-	-	10,550,000	-	10,550,000
Bond premium	-	-	52,263	-	52,263
Transfers in	749,499	70,349	412,682	2,894,326	4,126,856
Transfers (out)	(213,132)	(598,051)	(271,707)	(2,894,326)	(3,977,216)
Total other financing sources (uses)	694,575	(527,702)	10,743,238	-	10,910,111
Net changes in fund balances	485,206	(172,846)	9,292,799	1,110,473	10,715,632
Fund balances, beginning of year	15,716,050	-	1,408,633	1,854,263	18,978,946
Prior Period Adjustment	-	172,846	-	-	172,846
Fund balances, end of year	<u>\$ 16,201,256</u>	<u>\$ -</u>	<u>\$ 10,701,432</u>	<u>\$ 2,964,736</u>	<u>\$ 29,867,424</u>

See accompanying notes to financial statements

**GRAVES COUNTY SCHOOL DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025**

Net change in total fund balances per fund financial statements \$ 10,715,632

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of these assets are allocated over estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period.

Capital outlay	2,478,121
Depreciation expense	(2,227,841)

In the statement of activities, only the gain (loss) on the sale of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the remaining book value of the asset sold. (38,700)

Advance payments received in prior year from the Murray Head Start program are recorded as unearned revenue. 7,310

Bond proceeds are reported as financing sources in governmental funds and, thus, contribute to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of bond principal is an expenditure in the governmental funds financial statements but is a reduction of the liability in the statement of net position.

Bond proceeds	(10,550,000)
Bond premium	(52,263)
Bond payments	1,415,000

Some items reported in the statement of activities do not involve current financial resources and, therefore, are not reported as expenditures in the governmental funds. These activities are:

Deferred other postemployment benefits	921,317
Deferred pension	1,587,221
Amortization of gain/loss on debt refunding	(7,081)
Amortization of bond premium	(18,682)
Accrued interest payable	(175,732)
Compensated absences	(1,100)

Change in net position of governmental activities	<u>\$ 4,053,202</u>
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See accompanying notes to financial statements

PROPRIETARY FUNDS FINANCIAL STATEMENTS

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
JUNE 30, 2025**

	School Food Service	Day Care	Total
ASSETS			
Current assets			
Cash and cash equivalents	\$2,791,705	\$ 127,480	\$2,919,185
Accounts receivable	91,628	2,899	94,527
Inventory	82,708	-	82,708
Total current assets	2,966,041	130,379	3,096,420
Noncurrent assets			
Capital assets, net of accumulated depreciation	4,300,306	7,565	4,307,871
Net OPEB asset	47,537	2,629	50,166
Total noncurrent assets	4,347,843	10,194	4,358,037
Total assets	7,313,884	140,573	7,454,457
DEFERRED OUTFLOWS OF RESOURCES			
OPEB related	172,268	12,026	184,294
Pension related	358,966	30,752	389,718
Total deferred outflows of resources	531,234	42,778	574,012

Continued

GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF NET POSITION, continued
PROPRIETARY FUNDS
JUNE 30, 2025

	School Food Service	Day Care	Total
LIABILITIES			
Current liabilities			
Accounts payable	2,990	71	3,061
Total current liabilities	2,990	71	3,061
Noncurrent liabilities			
Compensated absences	38,200	-	38,200
Net pension liability	2,113,433	172,024	2,285,457
Total noncurrent liabilities	2,151,633	172,024	2,323,657
Total liabilities	2,154,623	172,095	2,326,718
DEFERRED INFLOWS OF RESOURCES			
OPEB related	593,837	46,886	640,723
Pension related	284,001	22,753	306,754
Total deferred inflows of resources	877,838	69,639	947,477
NET POSITION			
Net investment in capital assets	4,300,306	7,565	4,307,871
Unrestricted	512,351	(65,948)	446,403
Total net position	<u>\$4,812,657</u>	<u>\$ (58,383)</u>	<u>\$4,754,274</u>

See accompanying notes to financial statements

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	School Food Service	Day Care	Total
OPERATING REVENUES			
Lunchroom sales	\$ 224,618	\$ -	\$ 224,618
Childcare fees	-	57,250	57,250
Other revenue	-	1,694	1,694
	<u>224,618</u>	<u>58,944</u>	<u>283,562</u>
Total operating revenues	<u>224,618</u>	<u>58,944</u>	<u>283,562</u>
OPERATING EXPENSES			
Salaries and wages	1,285,764	25,112	1,310,876
Materials and supplies	2,351,334	6,622	2,357,956
Depreciation	153,955	3,947	157,902
Contract services	11,096	-	11,096
Other operating expenses	15,843	-	15,843
	<u>3,817,992</u>	<u>35,681</u>	<u>3,853,673</u>
Total operating expenses	<u>3,817,992</u>	<u>35,681</u>	<u>3,853,673</u>
Operating income (loss)	<u>(3,593,374)</u>	<u>23,263</u>	<u>(3,570,111)</u>
NON-OPERATING REVENUES (EXPENSES)			
Federal grants	3,593,934	-	3,593,934
Donated commodities	264,939	-	264,939
State grants	23,414	34,906	58,320
State on-behalf payments	360,206	45,018	405,224
Transfers in (out)	(151,448)	-	(151,448)
Gain (loss) on sale of equipment	6,864	-	6,864
Interest income	136,361	-	136,361
	<u>4,234,270</u>	<u>79,924</u>	<u>4,314,194</u>
Total non-operating revenues (expenses)	<u>4,234,270</u>	<u>79,924</u>	<u>4,314,194</u>
Change in net position	640,896	103,187	744,083
Net position, beginning of year	<u>4,171,761</u>	<u>(161,570)</u>	<u>4,010,191</u>
Net position, end of year	<u><u>\$ 4,812,657</u></u>	<u><u>\$ (58,383)</u></u>	<u><u>\$4,754,274</u></u>

See accompanying notes to financial statements

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	School Food Service	Day Care	Total
Cash flows from operating activities			
Cash received from			
Lunchroom sales	\$ 217,321	\$ -	\$ 217,321
Childcare fees	-	56,835	56,835
Other activities	-	1,694	1,694
Cash paid to/for			
Employees	(1,341,557)	(5,513)	(1,347,070)
Supplies	(2,081,117)	(6,595)	(2,087,712)
Other activities	(26,940)	-	(26,940)
Net cash provided (used) by operating activities	<u>(3,232,293)</u>	<u>46,421</u>	<u>(3,185,872)</u>
Cash flows from noncapital financing activities			
Transfers in (out)	(151,448)	-	(151,448)
Government grants	3,617,348	34,906	3,652,254
Net cash provided (used) by noncapital financing activities	<u>3,465,900</u>	<u>34,906</u>	<u>3,500,806</u>
Cash flows from investing activities			
Purchase of fixed assets	(217,269)	-	(217,269)
Proceeds from the sale of fixed assets	6,864	-	6,864
Receipt of interest income	136,361	-	136,361
Net cash provided (used) by investing activities	<u>(74,044)</u>	<u>-</u>	<u>(74,044)</u>
Net increase (decrease) in cash and cash equivalents	159,563	81,327	240,890
Cash and cash equivalents, beginning of year	<u>2,632,142</u>	<u>46,153</u>	<u>2,678,295</u>
Cash and cash equivalents, end of year	<u>\$ 2,791,705</u>	<u>\$ 127,480</u>	<u>\$ 2,919,185</u>

Continued

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF CASH FLOWS, continued
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	School Food Service	Day Care	Total
	<hr/>	<hr/>	<hr/>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities			
Operating income (loss)	\$ (3,593,374)	\$ 23,263	\$ (3,570,111)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities			
Depreciation	153,955	3,947	157,902
Donated commodities	264,939	-	264,939
State on-behalf payments	360,206	45,018	405,224
Changes in assets and liabilities			
OPEB	(264,016)	(16,953)	(280,969)
Pension	(153,083)	(8,466)	(161,549)
Accounts receivable	(7,297)	(415)	(7,712)
Inventory	5,090	-	5,090
Compensated absences	1,100	-	1,100
Accounts payable	187	27	214
	<hr/>	<hr/>	<hr/>
Net cash provided (used) by operating activities	<u><u>\$ (3,232,293)</u></u>	<u><u>\$ 46,421</u></u>	<u><u>\$ (3,185,872)</u></u>
Schedule of non-cash transactions			
Donated commodities received from federal government	\$ 264,939	\$ -	\$ 264,939
On-behalf payments	360,206	45,018	405,224

See accompanying notes to financial statements

FIDUCIARY FUNDS FINANCIAL STATEMENTS

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF FIDUCIARY NET POSITION
JUNE 30, 2025**

	<u>Private Purpose Trust</u>
ASSETS	
Cash and cash equivalents	\$ 442,070
Accounts receivable	<u>400</u>
Total assets	<u><u>\$ 442,470</u></u>
 LIABILITIES	
Accounts payable	<u>\$ 1,211</u>
Total liabilities	<u>1,211</u>
 NET POSITION	<u><u>\$ 441,259</u></u>

See accompanying notes to financial statements

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	Private Purpose Trust
Additions	
Interest income	\$ 22,173
Contributions received	<u>108,634</u>
Total additions	<u>130,807</u>
Deductions	
Community services	<u>120,593</u>
Total deductions	<u>120,593</u>
Operating transfers in (out)	<u>1,808</u>
Change in net position	12,022
Net position, beginning of year	<u>429,237</u>
Net position, end of year	<u><u>\$ 441,259</u></u>

See accompanying notes to financial statements

NOTES TO FINANCIAL STATEMENTS

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Nature of Operations

The Graves County Board of Education (Board), a five-member group, is the level of government which has oversight responsibilities over all activities related to public elementary and secondary education within the jurisdiction of the Graves County School District (District). The District receives funding from local, state and federal government sources and must comply with the commitment requirements of these funding source entities. However, the District is not a component unit of any other governmental "reporting entity". Board members are elected by the public and have decision-making authority, the power to designate management, the responsibility to develop policies which may influence operations and primary accountability for fiscal matters.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

Reporting Entity

In accordance with Governmental Accounting and Financial Reporting Standards, the basic financial statements include all funds, agencies, boards, commissions and authorities for which the District is financially accountable. The District has also considered all other potential organizations for which the nature and significance of their relationships with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a majority of an organization's governing body, and 1) the ability of the District to impose its will on that organization or 2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on, the District. In addition, the GASB Statement No. 39, as amended by GASB Statement No. 61, sets forth additional criteria to determine whether certain organizations for which the District is not financially accountable should be reported as component units based on the nature and significance of their relationship with the District. These criteria include 1) the economic resources being received or held by the separate organization being entirely or almost entirely for the direct benefit of the District, its component units, or its constituents, 2) the District being entitled to, or having the ability to otherwise access, a majority of the economic resources received or held by the organization and 3) the economic resources received or held by an individual organization that the District is entitled to, or has the ability to otherwise access, are significant to the District. Based on these criteria, there are no other organizations which should be included in these basic financial statements.

The financial statements of the District include those of separately administered organizations that are controlled by or dependent on the District. Control or dependence is determined on the basis of budget adoption, funding and appointment of the respective governing board.

Based on the foregoing criteria, the financial statements of the Graves County School District Finance Corporation are included in the accompanying financial statements. In 1993, the Board authorized the establishment of the Corporation (a non-profit, non-stock, public and charitable corporation organized under the School Bond Act and KRS 273 and KRS 58.180) as an agency of the District for financing the costs of school building facilities. The Board members of the Graves County Board of Education also comprise the Corporation's Board of Directors.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of the interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services. Interfund services provided and used are not eliminated in the process of consolidation for these statements.

The statement of net position presents the District's nonfiduciary assets and liabilities, with the difference reported as net position. Net position is reported in the following categories:

Net investment in capital assets – Consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position – Results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – Consists of net position that does not meet the definition of the preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of fund financial statements is on major funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Fund Accounting

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, fund balance/net position, revenues and expenditures or expenses, as appropriate. The District has the following funds:

The *General Fund* is the main operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund accounts for the instructional and most of the support service programs of the District's operations. Revenue of the fund consists primarily of local property taxes and state governmental aid. This is a major fund of the District.

The *Special Revenue Funds* account for proceeds of specific revenue sources (other than agency funds or major capital projects) that are legally restricted to disbursements for specified purposes.

The *Special Revenue (Grant) Fund* includes federal financial programs where unused balances are returned to the grantor at the close of specified project periods, as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally funded grant programs are identified in the Schedule of Expenditures of Federal Awards included in this report. This is a major fund of the District.

The *Special Revenue District Activity Fund* includes funds restricted to expenditures for purposes specified by Kentucky Department of Education requirements. Project accounting is employed to maintain integrity for the various sources of funds.

The *Special Revenue Student Activity Fund* accounts for money held by the District on behalf of the students who have raised these funds and are responsible for their disposition for co-curricular to extracurricular activities of the District.

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Funds).

The *Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund* receives those funds designated by the state as capital outlay funds and is generally restricted for use in financing projects identified in the District's facility plan.

The *Facility Support Program of Kentucky Fund (FSPK)* accounts for funds generated by the building tax levy required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District's facility plan.

The *Construction Fund* accounts for proceeds from sales of bonds and other revenue to be used for authorized construction. This is a major fund of the District.

The *Debt Service Fund* is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs. Revenue of the fund primarily consists of local property taxes.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Proprietary Fund Types

Proprietary fund types are used to account for the District's ongoing organizations and activities which are similar to those often found in the private sector. The measurement focus is upon income determination, financial position and cash flows.

Enterprise Funds are used to account for those operations that are financed and operated in a manner similar to private business or where the District has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

The District has the following enterprise funds:

The *School Food Service Fund* accounts for the food service operations of the District.

The *Day Care Fund* is used to account for day care operations of the District.

Fiduciary Fund Types

Fiduciary funds account for assets held by the District in a trustee capacity for the benefit of others and cannot be used to support District activities. The District has the following fiduciary fund type:

The *Private Purpose Trust Fund* is used to report trust arrangements which benefit individuals, private organizations or other governments.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied. The District also reports a fiduciary fund which focuses on net position and changes in net position. The fiduciary fund reports on the accrual basis of accounting.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under leases are reported as other financing sources.

GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Revenues – Exchange and Nonexchange Transactions

Property taxes, other taxes, grants, entitlements and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. All other revenue items are considered to be measurable and available only when cash is received.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which it is budgeted. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's proprietary funds are charges for food sales or tuition and fees. Operating expenses for proprietary funds include the cost of services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net positions available to finance the program. It is the District's policy to first apply cost reimbursement grant resources to such programs and then general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure to restricted fund balance and then to less restrictive classifications – committed, assigned and then unassigned fund balances.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

The Significant Accounting Policies Followed by the District Include the Following:

Cash and Cash Equivalents

The District considers demand deposits, money market funds and time deposits that are nonnegotiable to be cash and cash equivalents for governmental, proprietary and fiduciary funds. This definition is also used for the proprietary funds' statements of cash flows.

Property Taxes Receivable

Property taxes in the governmental funds are accounted for using the modified accrual basis of accounting.

Property taxes collected are recorded as revenues in the fund for which they were levied. Property taxes are levied on the assessed value listed as of the prior January 1 for all real and personal property located in the District. Taxes become delinquent after December 31.

The property tax rates for the year ended June 30, 2025, to finance the General Fund operations were \$.446 per \$100 valuation for real property, \$.446 per \$100 valuation for business tangible personal property and \$.464 per \$100 valuation for motor vehicles.

The District levies a utility gross receipts license tax in the amount of 3.00% of the gross receipts derived from furnishing, within the District, of telephonic and telegraphic communications services, cablevision services, electric power, water and natural, artificial and mixed gas.

Inventories

Inventories are valued at cost, which approximates market. The Food Service Fund uses the specific identification method, and the General Fund uses the first-in, first-out method. The District's inventories include various items consisting of school supplies, paper, books, maintenance items, transportation items, commodities, etc. USDA commodities received from the Federal government are recorded at the value established by the Federal government using the average cost method.

Prepaid Expenditures

Payments made that will benefit periods beyond the end of the fiscal year are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase, and an expenditure/expense is reported in the year in which services are consumed.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000 with the exception of computers, digital cameras and real property for which there is no threshold. The District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add value to the asset or materially extend an asset's life are not. Improvements are depreciated over the remaining useful lives of the related capital assets.

All reported capital assets, except land and construction in progress, are depreciated. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

<u>Description</u>	<u>Estimated Lives for Depreciation</u>
Buildings and improvements	25-50 years
Land improvements	20 years
Technology equipment	5 years
Vehicles	5-10 years
Food service equipment	12 years
General equipment	10-20 years

Unearned Revenue

Proprietary funds defer revenue recognition in connection with resources that have been received, but not earned. Unearned revenue in governmental funds arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are also recorded as unearned revenue. Unearned revenue consists primarily of school registration fees and meal revenues collected for the programs and services in the next school year.

GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Subscription-Based Information Technology Arrangements

The District reviewed its information-technology service arrangements under GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. Management concluded that the District does not have any subscription-based IT arrangements meeting the criteria for recognition as a subscription asset and corresponding liability. Accordingly, no SBITA assets or liabilities are reported as of June 30, 2025.

Debt Premiums and Discounts

Unamortized premiums and discounts associated with bond issues are amortized over the lives of the related bonds using the straight-line method and are an addition (premium) or deduction (discount) to the debt balances in the government-wide statements.

Compensated Absences

Compensated absences are payments to employees for accumulated sick leave. These amounts also include the related employer's share of applicable taxes and retirement contributions. District employees may accumulate unused sick leave up to a specified amount depending on their date of hire. Sick leave is payable to employees upon termination or retirement at 30.00% of the current rate of pay on the date of termination or retirement. The District uses the termination method to calculate the compensated absences amounts. The entire compensated absence liability is reported on the government-wide financial statements. The current portion is the amount estimated to be used in the following year. An expenditure is recognized in the governmental fund as payments come due each period, for example, as a result of employee resignations and retirements. Compensated absences not recorded at the fund level represent a reconciling item between the fund level and government-wide presentations.

In accordance with GASB Statement No. 101, the liability includes only those benefits that are both attributable to services already rendered and more-likely-than-not to be paid.

Long-term Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the statement of net position.

GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Leases

Lease contracts that provide the District with control of a non-financial asset, such as land, buildings or equipment, for a period of time in excess of twelve months are reported as a leased asset with a related lease liability. The lease liability is recorded at the present value of future lease payments, including fixed payments, variable payments based on an index or fixed rate and reasonably certain residual guarantees. The intangible leased asset is recorded for the same amount as the related lease liability plus any prepayments and initial direct costs to place the asset in service. Leased assets are amortized over the shorter of the useful life of the asset or the lease term. The lease liability is reduced for lease payments made, less the interest portion of the lease payment.

The District reviewed all lease and lease-type arrangements in accordance with GASB Statement No. 87, *Leases*, and determined that no arrangements in effect as of June 30, 2025, meet the criteria for recognition as right-to-use lease assets or related lease liabilities.

Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring the liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, OPEB and OPEB expense, information about the fiduciary net position of the County Employees Retirement System (CERS), and Teachers' Retirement System of the State of Kentucky (TRS) and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the pensions. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate financial statement element, *deferred outflows of resources*, which represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has three items that qualify for reporting in this category: the deferred outflows of resources related to the net pension liability described in Note 10, the net OPEB liability described in Note 11 and the deferred amount on refunding of debt.

In addition to liabilities, the statement of net position will sometimes report a separate financial statement element, *deferred inflows of resources*, which represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category: the deferred inflows of resources related to the net pension liability described in Note 10 and the net OPEB liability described in Note 11.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Fund Balances

In the governmental fund financial statements, fund balances are classified as follows:

Non-spendable – Amounts which cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Education through resolution approved prior to year-end. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same action it employed to commit those amounts.

Assigned – Amounts the Board of Education intends to use for specific purposes. The authority to assign fund balances has been designated by the District's Board of Education to the Finance Officer.

Unassigned – All amounts not included in other spendable classifications as well as any deficit fund balance of any other governmental fund is reported as unassigned.

The District's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the District considers committed funds to be expended first followed by assigned funds and then unassigned.

Net Position

In proprietary funds, fiduciary funds and government-wide financial statements, net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets.

Net position is reported as restricted when there are limitations imposed on its use through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

Net Position Flow Assumption

Sometimes the District will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the District's management to make estimates and assumptions that affect reported amounts of certain financial statement balances. Actual results could differ from those estimates.

Subsequent Events

Subsequent events have been evaluated through December 5, 2025, which is the date the financial statements were available to be issued.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 – CASH AND CASH EQUIVALENTS

Custodial credit risk for deposits is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's policy is to have all deposits secured by pledged securities. The District's cash deposits are covered by the Federal Depository Insurance Corporation up to \$250,000 per financial institution, with the remainder covered by collateral agreements and collateral held by the pledging banks' trust departments in the District's name. At June 30, 2025, the District's bank balance of \$34,481,199 was fully collateralized.

At June 30, 2025, the carrying amount of the District's cash and cash equivalents was \$32,774,137.

The carrying amounts are reflected in the financial statements as follows:

Reconciliation to Government-wide Statement of Net Position:	
Unrestricted cash	\$ 32,332,067
Private purpose trust funds	
cash (not included in government-wide statement)	<u>442,070</u>
	<u><u>\$ 32,774,137</u></u>
These amounts are reported in the financial statements as follows:	
Governmental activities	\$ 29,412,882
Business-type activities	2,919,185
Private purpose trust funds	<u>442,070</u>
	<u><u>\$ 32,774,137</u></u>

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 3 – CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2025, was as follows:

	Balance July 1, 2024	Additions	Deductions	Balance June 30, 2025
Governmental Activities				
Capital assets not depreciated				
Land	\$ 1,481,708	\$ 20,757	\$ -	\$ 1,502,465
Construction in progress	10,858,336	1,044,277	10,838,219	1,064,394
	<u>12,340,044</u>	<u>1,065,034</u>	<u>10,838,219</u>	<u>2,566,859</u>
Total non-depreciable historical cost				
Capital assets depreciated				
Land improvements	174,075	-	-	174,075
Buildings and improvements	62,804,852	11,594,322	-	74,399,174
Technology equipment	247,151	6,008	12,061	241,098
Vehicles	7,198,859	487,382	47,656	7,638,585
General equipment	3,818,229	163,594	123,013	3,858,810
Land infrastructure	107,843	-	-	107,843
Technology equipment under lease	1,056,078	-	-	1,056,078
	<u>75,407,087</u>	<u>12,251,306</u>	<u>182,730</u>	<u>87,475,663</u>
Total depreciable historical cost				
Less: accumulated depreciation				
Land improvements	136,671	8,704	-	145,375
Buildings and improvements	28,474,007	1,607,150	-	30,081,157
Technology equipment	234,307	5,232	12,061	227,478
Vehicles	4,516,105	479,335	47,656	4,947,784
General equipment	3,103,523	122,028	84,313	3,141,238
Land infrastructure	85,637	5,392	-	91,029
Technology equipment under lease	1,054,817	-	-	1,054,817
	<u>37,605,067</u>	<u>2,227,841</u>	<u>144,030</u>	<u>39,688,878</u>
Total accumulated depreciation				
Total depreciable cost - net	<u>37,802,020</u>	<u>10,023,465</u>	<u>38,700</u>	<u>47,786,785</u>
Governmental activities capital assets - net	<u>\$ 50,142,064</u>	<u>\$ 11,088,499</u>	<u>\$ 10,876,919</u>	<u>\$ 50,353,644</u>

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 3 – CAPITAL ASSETS, continued

Depreciation expense was charged to governmental functions as follows:

<u>Governmental Activities</u>	
Instruction	\$1,656,250
Support services	
Student	267
Instructional staff	4,049
District administration	15,993
School administration	-
Business	718
Plant operation and maintenance	104,688
Student transportation	445,686
Community service activities	<u>190</u>
	<u><u>\$2,227,841</u></u>

	Balance July 1, 2024	Additions	Deductions	Balance June 30, 2025
<u>Business-type Activities</u>				
Capital assets not depreciated				
Construction in progress	<u>\$ 1,815,995</u>	<u>\$ -</u>	<u>\$ 1,815,995</u>	<u>\$ -</u>
Total non-depreciable historical cost	<u>1,815,995</u>	<u>-</u>	<u>1,815,995</u>	<u>-</u>
Capital assets depreciated				
Buildings and improvements	3,034,646	1,815,995	-	4,850,641
Technology equipment	10,239	-	-	10,239
Vehicles	29,796	-	-	29,796
General equipment	<u>1,799,546</u>	<u>217,269</u>	<u>99,200</u>	<u>1,917,615</u>
Total depreciable historical cost	<u>4,874,227</u>	<u>2,033,264</u>	<u>1,915,195</u>	<u>6,808,291</u>
Less: accumulated depreciation				
Buildings and improvements	1,482,997	63,720	-	1,546,717
Technology equipment	10,239	-	-	10,239
Vehicles	9,435	5,959	-	15,394
General equipment	<u>939,047</u>	<u>88,223</u>	<u>99,200</u>	<u>928,070</u>
Total accumulated depreciation	<u>2,441,718</u>	<u>157,902</u>	<u>99,200</u>	<u>2,500,420</u>
Business-type activities capital assets - net	<u><u>\$ 4,248,504</u></u>	<u><u>\$ 1,875,362</u></u>	<u><u>\$ 1,815,995</u></u>	<u><u>\$ 4,307,871</u></u>

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 3 – CAPITAL ASSETS, continued

Construction commitments consisted of the following projects:

<u>Project</u>	<u>Amount</u>
ADA Compliance	\$ 140,975
Athletic Building	923,419
	<u>\$ 1,064,394</u>

NOTE 4 – LONG-TERM OBLIGATIONS

The various issues of school building revenue bonds are as follows:

<u>Issue Date</u>	<u>Proceeds</u>	<u>Rates</u>	<u>Maturity Dates</u>
2013	\$ 8,395,000	1.20% - 4.00%	6/1/2029
2014	9,135,000	1.00% - 3.55%	2/1/2035
2015	1,620,000	0.45% - 2.10%	3/1/2026
2020	2,245,000	3.00% - 3.375%	4/1/2040
2022	2,615,000	3.50% to 4.00%	6/1/2042
2023	10,755,000	4.00% - 5.00%	6/1/2048
2025	10,550,000	4.00% - 5.00%	5/1/2050

The District, through the General Fund, including utility taxes and the SEEK Capital Outlay Fund, is obligated to make payments in amounts sufficient to satisfy debt service requirements on bonds issued by the Graves County School District Finance Corporation to construct school facilities. The District has an option to purchase the property under lease at any time by retiring the bonds then outstanding.

On May 22, 2025, the District issued 2025 Series Bonds in the amount of \$10,550,000 for the purpose of financing the costs of constructing a multi-purpose and multi-use athletic facility at Graves County High School.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 4 – LONG-TERM OBLIGATIONS, continued

The District has entered into “participation agreements” with the School Facilities Construction Commission (SFCC). The Commission was created by the Kentucky General Assembly for the purpose of assisting local school districts in meeting school construction needs. The table below sets forth the amount to be paid by the District and the Commission for each year until maturity of all bond issues. The liability for the total bond amount remains with the District and, as such, the total principal outstanding has been recorded in the financial statements.

The bonds may be called prior to maturity, and redemption premiums are specified in each issue. Assuming no bonds are called prior to scheduled maturity, the minimum obligations of the District, including amounts to be paid by the Commission, at June 30, 2025 for debt service (principal and interest) are as follows:

	Graves County School District		School Facilities Construction Commission		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 852,067	\$ 1,156,559	\$ 647,933	\$ 175,725	\$ 1,500,000	\$ 1,332,284
2027	849,956	1,152,810	615,044	156,121	1,465,000	1,308,931
2028	880,790	1,123,275	634,210	136,956	1,515,000	1,260,231
2029	905,538	1,096,642	654,462	116,701	1,560,000	1,213,343
2030	941,097	1,064,426	268,903	91,880	1,210,000	1,156,306
2031-2035	5,280,835	4,744,533	1,494,165	360,710	6,775,000	5,105,243
2036-2040	5,559,708	3,688,310	545,292	136,382	6,105,000	3,824,692
2041-2045	6,815,237	2,429,602	204,763	18,354	7,020,000	2,447,956
2046-2050	6,660,000	809,100	-	-	6,660,000	809,100
	<u>\$ 28,745,228</u>	<u>\$ 17,265,257</u>	<u>\$ 5,064,772</u>	<u>\$ 1,192,829</u>	<u>\$ 33,810,000</u>	<u>\$ 18,458,086</u>

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 4 – LONG-TERM OBLIGATIONS, continued

A summary of changes in long-term liabilities for the year ended June 30, 2025:

	Balance July 1, 2024	Additions	Reductions	Balance June 30, 2025	Due within One Year
Governmental activities					
Bonds payable					
General obligation debt	\$ 24,675,000	\$ 10,550,000	\$ 1,415,000	\$ 33,810,000	\$ 1,500,000
Premium (discounts)	(269,664)	52,263	(18,682)	(198,719)	(13,544)
Total bonds payable	<u>24,405,336</u>	<u>10,602,263</u>	<u>1,396,318</u>	<u>33,611,281</u>	<u>1,486,456</u>
Other liabilities					
Compensated absences	186,000	38,718	37,618	187,100	32,100
Net OPEB liability	6,405,559	-	716,661	5,688,898	-
Net pension liability	10,399,652	-	1,070,767	9,328,885	-
Total other liabilities	<u>16,991,211</u>	<u>38,718</u>	<u>1,825,046</u>	<u>15,204,883</u>	<u>32,100</u>
Total long-term liabilities	<u><u>\$ 41,396,547</u></u>	<u><u>\$ 10,640,981</u></u>	<u><u>\$ 3,221,364</u></u>	<u><u>\$ 48,816,164</u></u>	<u><u>\$ 1,518,556</u></u>
Business-type activities					
Other liabilities					
Compensated absences	\$ 37,100	\$ 1,100	\$ -	\$ 38,200	\$ -
Net OPEB liability	81,460	-	81,460	-	-
Net pension liability	2,473,211	-	187,754	2,285,457	-
Total other liabilities	<u><u>\$ 2,591,771</u></u>	<u><u>\$ 1,100</u></u>	<u><u>\$ 269,214</u></u>	<u><u>\$ 2,323,657</u></u>	<u><u>\$ -</u></u>

NOTE 5 – COMPENSATED ABSENCES

Upon retirement from the school system, employees will receive from the District an amount equal to 30.00% of the value of accumulated sick leave. For governmental fund financial statements, the current portion of unpaid accrued sick leave is the amount expected to be funded with current year's economic financial resources. These amounts are recorded in the account "accrued sick leave payable" in the General Fund. Management has estimated that the amount for governmental activities will be approximately \$187,100, with \$32,100 considered the short-term portion and \$155,060 considered the long-term portion. Management has estimated that the amount for business type activities will be approximately \$38,200, with \$0 considered the short-term portion and \$38,200 considered the long-term portion.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 6 – NET POSITION DEFICIT BALANCE

The Day Care Fund reported a net position deficit of (58,383). The net position deficit includes the effects of pension and OPEB amounts recorded under GASB 68 and GASB 75 and are reported consistently at both the proprietary fund level and the government-wide level.

NOTE 7 – FUND BALANCE REPORTING

The following is a summary of designations of Fund Balance at June 30, 2025:

	General	Construction	Special Revenue	Nonmajor Governmental	Total
Restricted					
Capital Outlay Fund	\$ -	\$ -	\$ -	\$ 2,030,926	\$ 2,030,926
Construction Fund	-	10,701,432	-	-	10,701,432
District Activity Fund	-	-	-	409,662	409,662
School Activity Fund	-	-	-	524,148	524,148
Committed					
Sick leave	187,100	-	-	-	187,100
Unassigned	16,014,156	-	-	-	16,014,156
	<u>\$ 16,201,256</u>	<u>\$10,701,432</u>	<u>\$ -</u>	<u>\$ 2,964,736</u>	<u>\$ 29,867,424</u>

NOTE 8 – TRANSFER OF FUNDS

The following transfers were made during the year:

From Fund	To Fund	Purpose	Amount
Food Service	General Fund	Food Service Indirect Costs	\$ 151,448
Special Revenue	General Fund	Federal Grant Indirect	32,980
Building	Debt Service	Debt Service	2,206,737
Debt Service	Capital Outlay	Debt Service-excess funds	687,589
Special Revenue	General Fund	Murray Headstart	565,071
General Fund	Trust/Agency	Dolly Parton Library	1,808
General Fund	Special Revenue	KETS Match	70,349
Construction	Construction	2023 Bond Issue	271,707
General Fund	Construction	Accessible Improvements	140,975
			<u>\$ 4,128,664</u>

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 9 – ON-BEHALF PAYMENTS

The Kentucky State Department of Education has indicated the following amounts were contributed on behalf of the District for the year ended June 30, 2025:

Health insurance	\$ 6,238,246
Life insurance	7,290
Administrative fee	58,175
Health reimbursement account- HRA/dental/vision	281,317
	<u>6,585,028</u>
Federal reimbursements of health benefits	(336,085)
	<u>6,248,943</u>
KTRS OPEB and pension	6,062,910
Technology	80,326
SFCC debt service	823,657
	<u><u>\$ 13,215,836</u></u>

The District is not legally responsible for these contributions. These payments are not required to be budgeted by the District. The total of these payments has been included in revenues and the applicable expenditure functions in these financial statements as follows:

Governmental activities	
General Fund	\$ 11,986,955
Debt Service Fund	823,657
Business-type activities	
Day Care Fund	45,018
Food Service Fund	360,206
	<u><u>\$ 13,215,836</u></u>

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS

The District's employees are provided with two pension plans, based on each position's college degree requirement. The County Employees Retirement System Non-Hazardous (CERS) covers employees whose position does not require a college degree or teaching certification. The Teachers Retirement System (TRS) covers positions requiring teaching certification or otherwise requiring a college degree.

General Information about the County Employees Retirement System Non-Hazardous (CERS) Pension Plan

Plan description – Full-time employees whose positions do not require a degree beyond a high school diploma are covered by CERS, a cost-sharing, multiple-employer defined benefit plan administered by the Board of Trustees of the Kentucky Public Pensions Authority (KPPA). The CERS financial statements and other supplementary information are contained in the publicly available annual financial report of the KPPA. That report may be obtained from <http://kyret.ky.gov/>.

Benefits provided – CERS provides retirement, death and disability benefits to Plan employees and beneficiaries. Retirement benefits may be extended to beneficiaries of plan members under certain circumstances. For retirement purposes, employees are grouped into three tiers, based on hire date:

Tier 1	Participation date	Before September 1, 2008
	Unreduced retirement	27 years' service or 65 years old
	Reduced retirement	At least 5 years' service and 55 years old
	Required contributions	At least 25 years' service and any age 5.00%
Tier 2	Participation date	September 1, 2008 – December 31, 2013
	Unreduced retirement	At least 5 years' service and 65 years old or age 57+ and sum of service years plus age equal 87
	Reduced retirement	At least 10 years' service and 60 years old
	Required contributions	5.00% + 1.00% for insurance
Tier 3	Participation date	After December 31, 2013
	Unreduced retirement	At least 5 years' service and 65 years old or age 57+ and sum of service years plus age equal 87
	Reduced retirement	Not available
	Required contributions	5.00% + 1.00% for insurance

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS, continued

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years' service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate of pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

Contributions – Per Kentucky Revised Statute 61.565, normal contribution and past service contribution rates shall be determined by the Board of Trustees of the Kentucky Public Pensions Authority on the basis of an annual valuation last preceding the July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements determined in accordance with actuarial bases adopted by the Board. For the year ended June 30, 2025, plan members were required to contribute 5% of their annual creditable compensation. Plan members hired subsequent to September 1, 2008 were required to contribute 6% of their annual creditable compensation. The District is required to contribute at an actuarial determined rate. For the fiscal year ended June 30, 2025, participating employers contributed 19.71% of each employee's creditable compensation.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the District reported a liability of \$11,614,342 for its proportionate share of the net pension liability. The net pension liability of the plan was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The District's proportion of the net pension liability was based on the actual liability of the employees and former employees relative to the total liability of the System as determined by the actuary. For the measurement period ended June 30, 2024, the District's proportion was 0.194206%.

Since certain expense items are amortized over closed periods each year, the deferred portions of these items must be tracked annually. If the amounts serve to reduce pension expense, they are labeled deferred inflows. If they will increase pension expense, they are labeled deferred outflows. The amortization of these amounts is accomplished on a level dollar basis, with no interest included in the deferred amounts. Experience gains/losses and the impact of changes in actuarial assumptions, if any, are amortized over the average remaining service life of the active and inactive System members at the beginning of the fiscal year. Investment gains and losses are amortized over a fixed five-year period.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS, continued

For the measurement period June 30, 2024, the District recognized pension expense of \$185,731. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 562,155	
Change of assumptions	-	524,740
Net differences between projected and actual earnings on pension plan investments	797,644	1,544,384
Changes in proportion and difference between District contributions and proportionate share of contributions	-	359,917
District contributions subsequent to the measurement date	<u>1,288,666</u>	<u>-</u>
Total	<u><u>\$2,648,465</u></u>	<u><u>\$2,429,041</u></u>

For the year ended June 30, 2025, \$1,288,666 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources to pensions will be recognized in pension expense as follows:

<u>Years Ending June 30</u>	
2025	\$ (711,202)
2026	95,435
2027	(287,055)
2028	(166,419)
2029	-
Thereafter	<u>-</u>
Total	<u><u>\$ (1,069,241)</u></u>

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS, continued

Actuarial assumptions – For financial reporting, the actuarial valuation as of June 30, 2024 was performed by Gabriel Roeder Smith (GRS). The total pension liability, net pension liability and sensitivity information as of June 30, 2024 were based on an actuarial valuation date of June 30, 2023. The total pension liability was rolled forward from the valuation date to the plan's fiscal year ending June 30, 2024 using generally accepted actuarial principles.

The CERS Board of Trustees adopted new actuarial assumptions on May 9, 2024 and included a change in the investment return assumption from 6.25% to 6.50%. These assumptions are documented in the report titled "2023 Actuarial Experience Study for the Period Ending June 30, 2023". The total pension liability as of June 30, 2024 is determined using these updated assumptions.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS, continued

Based on the June 30, 2022 actuarial valuation report, the actuarial methods and assumptions used to calculate the required contributions are below.

Determined by the	
Actuarial Valuation as of:	June 30, 2022
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization Method:	Level percent of pay
Amortization Period:	30-year closed period at June 30, 2019 <i>Gains/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases</i>
Payroll Growth Rate:	2.00%
Investment Return:	6.50%
Inflation:	2.30%
Salary Increases:	3.30% to 10.30%, varies by service
Mortality:	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
Phase-in provision:	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018.

Long-term rate of return – The long-term expected return on plan assets was determined by using a building-block method in which best-estimated ranges of expected future real returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS, continued

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Equity		
Public Equity	50.00%	4.15%
Private Equity	10.00%	9.10%
Fixed Income		
Core Bonds	10.00%	2.85%
Specialty Credit/High Yield	10.00%	3.82%
Cash	0.00%	1.70%
Inflation Protected		
Real Estate	7.00%	4.90%
Real Return	13.00%	5.35%
Expected Term Inflation Assumption	100%	5.69%
Long Term Inflation Assumption		2.50%
Expected Nominal Return for Portfolio		7.19%

Discount rate – The single discount rate used to measure the total pension liability for the fiscal plan year ending June 30, 2024 was 6.50% for nonhazardous and hazardous employees. The projection of cash flows used to determine the single discount rate for each plan must include an assumption regarding actual employer contributions made each future year. Except where noted below, future contributions are projected assuming that each participating employer in each pension plan contributes the actuarially determined employer contribution each future year calculated in accordance with the current funding policy, as most recently revised by House Bill 8, passed during the 2021 legislative session. The assumed future employee contributions reflect the provisions of House Bill 362 (passed during the 2018 legislative session) which limit the increases to the employer contribution rates to 12% over the prior fiscal year through June 30, 2028. The discount rate determination does not use a municipal bond rate.

Sensitivity of the District's proportionate share of net pension liability to changes in the discount rate – The following table presents the District's proportionate share of the net pension liability, calculated using the discount rates selected by the pension system, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	1% Decrease 5.50%	Current Discount Rate 6.50%	1% Increase 7.50%
District's proportionate share of net pension liability	\$ 14,972,784	\$ 11,614,342	\$ 8,827,720

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS, continued

Pension plan fiduciary net position – Detailed information about the pension plan's fiduciary net position is available in the separately issued financial reports of CERS.

Payable to the pension plan – Employer contributions related to June payrolls are remitted in July after fiscal year-end. Because these amounts were not legally due at June 30, they are not recorded as payables in either the fund or government-wide financial statements. Management considers the omission immaterial.

General Information about the Teachers' Retirement System of the State of Kentucky (TRS) Pension Plan

Plan description – Teaching-certified employees of the District and other employees whose positions require at least a college degree are provided pensions through the Teachers' Retirement System of the State of Kentucky (TRS) — a cost-sharing multiple-employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the Commonwealth. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the KRS. TRS is a blended component unit of the Commonwealth of Kentucky and, therefore, is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <http://trs.ky.gov/financial-reports-information/>.

Benefits provided – For employees who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, employees become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, employees must either:

1. Attain age fifty-five (55) and complete five (5) years of Kentucky service, or
2. Complete 27 years of Kentucky service.

Participants who retire before age 60 with less than 27 years of service receive reduced retirement benefits. Non-university employees with an account established prior to July 1, 2002 receive monthly payments equal to 2.00% (service prior to July 1, 1983) and 2.50% (service after July 1, 1983) of their final average salaries for each year of credited service. New members (including second retirement accounts) after July 1, 2002 will receive monthly benefits equal to 2.00% of their final average salary for each year of service if, upon retirement, their total service was less than ten years. New members after July 1, 2002 who retire with ten or more years of total service will receive monthly benefits equal to 2.50% of their final average salary for each year of service, including the first ten years. In addition, members who retire July 1, 2004 and later with more than 30 years of service will have their multiplier increased for all years over 30 from 2.50% to 3.00% to be used in their benefit calculation. Effective July 1, 2008, the System has been amended to change the benefit structure for employees hired on or after that date.

Participants hired on or after January 1, 2022, conditions for retirement are attainment age of fifty-seven (57) and ten (10) years of service or age sixty-five (65) and five (5) years of service. The annual foundational benefit for non-university participants is equal to service times a multiplier times final average salary. The multiplier ranges from 1.70% to 2.40% based on age and years of service.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS, continued

Age	Years of Service			
	5-9.99	10-19.99	20-29.99	30 or more
57-60	-	1.70%	1.95%	2.20%
61	-	1.74%	1.99%	2.24%
62	-	1.78%	2.03%	2.28%
63	-	1.82%	2.07%	2.32%
64	-	1.86%	2.11%	2.36%
65 and over	1.90%	1.90%	2.15%	2.40%

The annual foundational benefit is reduced by 6% per year from the earlier of age 60 or the date the participant would have completed 30 years of service.

Final average salary is defined as the member's five (5) highest salaries for those with less than 27 years of service. Members at least age 55 with 27 or more years of service may use their three (3) highest annual salaries to compute the final average salary. TRS also provides disability benefits for vested members at the rate of sixty (60) percent of the final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing members and \$5,000 for retired or disabled members. For members who entered on or after January 1, 2022, the life insurance benefit payable upon the death of a member is \$5,000 for active contributing members and \$10,000 for retired or disabled members.

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

Contributions – Contribution rates are established by Kentucky Revised Statutes (KRS). For members who began participating before January 1, 2022, non-university members are required to contribute 12.855% of their salaries to the System. For members employed by local school districts, the Commonwealth of Kentucky, as a non-employer contributing entity, contributes 13.105% of salaries for those who joined before July 1, 2008 and 14.105% for those who joined on or after July 1, 2008, and before January 1, 2022. For members who began participating on or after January 1, 2022, non-university members contribute 14.75% of their salaries to the system. Employers of non-university members, including the Commonwealth of Kentucky, as a non-employer contributing entity, contribute 10.75% of salaries. For local school district and regional cooperative members whose salaries are federally funded, the employer contributes 16.105% of salaries. If a member leaves covered employment before accumulating five (5) years of credited service, accumulated member contributions to the retirement trust are refunded with interest upon the member's request.

At June 30, 2025, the District did not report a liability for its proportionate share of the net pension liability, because the Commonwealth of Kentucky provides the pension support directly to TRS on behalf of the District.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS, continued

Certified employees are covered by the Teachers' Retirement System of Kentucky under a special funding situation whereby the Commonwealth of Kentucky is legally responsible for employer contributions. Accordingly, the District's proportion of the collective net pension liability for TRS is 0.000%, and related on-behalf payments are disclosed in Note 9.

District's proportionate share of the TRS net pension liability associated with the District	\$ -
State's proportionate share of TRS net pension liability associated with the District	<u>85,422,518</u>
	<u><u>\$ 85,422,518</u></u>

The total pension liability was rolled forward from the actuarial valuation date of June 30, 2023 to the plan's fiscal year ended June 30, 2024, using generally accepted actuarial principles. The District's proportion of the net pension liability was based on the actual liability of the employees and former employees relative to the total liability of the System as determined by the actuary.

For the measurement period ended June 30, 2024, the District recognized pension expense of (\$10,445,737) and revenue of \$10,445,737 for support provided by the State in the government-wide statements.

Actuarial assumptions – The total pension liability in the June 30, 2023 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement:

Inflation rate	2.50%
Investment rate of return	7.10%, net of pension plan investment expense, including inflation
Projected salary increases	3.00 - 7.50%
Municipal bond index rate	
Prior measurement date	3.66%
Measurement Date	3.94%
Year FNP is projected to be depleted	N/A
Single equivalent interest rate, net of pension plan investment expense, including inflation	
Prior measurement date	7.10%
Measurement Date	7.10%
Post-Retirement Benefit Increase	1.50% annually

Mortality rates were based on the PUB2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, setbacks and adjustments for each of the groups: service retirees, contingent annuitants, disabled retirees and active members. The actuarial assumptions used were based on the results of an actuarial experience study for the 5-year period ending June 30, 2020, adopted by the TRS Board on September 20, 2021. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 10 – PENSION PLANS, continued

Long-term rate of return – The long-term expected rate of return on plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Large Cap U.S. Equity	35.40%	5.00%
Small Cap U.S. Equity	2.60%	5.50%
Developed International Equity	15.70%	5.50%
Emerging Markets Equity	5.30%	6.10%
Fixed Income	15.00%	1.90%
High Yield Bonds	2.00%	3.80%
Other Additional Categories	8.00%	3.60%
Real Estate	7.00%	3.20%
Private Equity	7.00%	8.00%
Cash	2.00%	1.60%
Total	<u>100.00%</u>	

Discount rate – The discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at the actuarially determined contribution rates for all fiscal years in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Pension plan fiduciary net position – Detailed information about the pension plan's fiduciary net position is available in the separately issued financial reports of TRS.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

General Information about the County Employees Retirement System Non-Hazardous (CERS) OPEB Plan

Plan description – The Kentucky Public Pensions Authority (KPPA) Insurance Fund was established to provide hospital and medical insurance for eligible members receiving benefits from KERS and CERS. Although the assets of the systems are invested as a whole, each system's assets are used only for the payment of benefits to the members of that plan and the administrative costs incurred by those receiving an insurance benefit.

Benefits provided – The CERS Non-hazardous Insurance Fund is a cost-sharing multiple-employer defined benefit Other Post-Employment Benefits (OPEB) plan that covers substantially all regular full-time members employed in positions of each participating county, city and school board and any additional eligible local agencies electing to participate in the System. The plan provides for health insurance benefits to plan members. OPEB may be extended to beneficiaries of plan members under certain circumstances.

Implicit subsidy – KPPA pays fully insured premiums for the Kentucky Health Plan. The premiums are blended rates based on the combined experience of active and retired members. Because the average cost of providing healthcare benefits to retirees under age 65 is higher than the average cost of providing healthcare benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. GASB 74 requires that the liability associated with this implicit subsidy be included in the calculation of the total OPEB liability.

Contributions – The Commonwealth is required to contribute at an actuarially determined rate for KERS. Participating employers are required to contribute at an actuarially determined rate for CERS pensions. Per Kentucky Revised Statute Sections KERS 61.565(3) and CERS 78.545(33), normal contribution and past service contribution rates shall be determined by the Board on the basis of the last annual valuation preceding July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined on the basis of a subsequent actuarial valuation that amended contribution rates are necessary to satisfy requirements determined in accordance with actuarial bases adopted by the Board. However, formal commitment to provide the contributions by the employer is made through the biennial budget for KERS. For the year ended June 30, 2025, required contribution was 0.00% of each employee's covered payroll. Contributions from the District to the CERS Insurance Fund for the year ended June 30, 2025 was \$0.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2025, the District reported a liability (asset) of (\$336,268) for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2024. The total OPEB liability was rolled forward from the valuation date to the plan's fiscal year end, June 30, 2022, using generally accepted actuarial principles. The District's proportion of the net OPEB liability was based on the District's share of contributions to the OPEB plan relative to the contributions of all participating employers, actuarially determined. For the measurement period ended June 30, 2024, the District's proportion was 0.194397%.

For the measurement period ended June 30, 2024, the District recognized OPEB expense of \$968,882.

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 186,558	\$2,645,768
Changes of assumptions	304,700	237,273
Net difference between projected and actual earnings on OPEB plan investments	295,588	602,453
Changes in proportion and differences between District contributions and proportionate share of contributions	-	235,036
District contributions subsequent to the measurement date	<u>-</u>	<u>-</u>
Total	<u>\$ 786,846</u>	<u>\$3,720,530</u>

For the year ended June 30, 2025, \$0 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2026.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending June 30	
2025	\$ (1,195,127)
2026	(916,873)
2027	(775,602)
2028	(46,082)
2029	-
Thereafter	-
Total	<u>\$ (2,933,684)</u>

Actuarial assumptions – The total OPEB liability, net OPEB liability and sensitivity information in the June 30, 2024 actuarial valuation was based on an actuarial valuation date of June 30, 2023. The total OPEB liability was rolled-forward from the valuation date to the plan's fiscal year ending June 30, 2024, using generally accepted actuarial principles. The CERS Board of Trustees adopted new actuarial assumptions on May 9, 2023. Additionally, the single discount rates used to calculate the total OPEB liability within each plan changed since the prior year. Additional information regarding the single discount rates is provided below. The total OPEB liability as of June 30, 2024, is determined using these updated assumptions.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Determined by the	
Actuarial Valuation as of:	June 30, 2022
Actuarial Cost Method	Entry age normal
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization Method	Level percent of pay
Amortization Period	30-year closed period at June 30, 2019 <i>Gains/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases</i>
Payroll Growth Rate	2.00%
Investment Rate of Return	6.25%
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Mortality:	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
Healthcare Cost Trend Rates (Pre-65)	Initial trend starting at 6.20% at January 1, 2024 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 14 years. The 2023 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Healthcare Cost Trend Rates (Post-65)	Initial trend starting at 9.00% at January 1, 2024 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years. The 2023 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Phase-in Provision	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018.

The actuarial assumption used in the June 30, 2024 valuation were based on the results of an actuarial experience study by Gabriel Roeder Smith (GRS) for a five year period ending June 30, 2022.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Long-term expected rate of return – The long-term expected return on plan assets was determined by using a building-block method in which best-estimated ranges of expected future real returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Equity		
Public Equity	50.00%	4.15%
Private Equity	10.00%	9.10%
Fixed Income		
Core Bonds	10.00%	2.85%
Specialty Credit/High Yield	10.00%	3.82%
Cash	0.00%	1.70%
Inflation Protected		
Real Estate	7.00%	4.90%
Real Return	13.00%	5.35%
Expected Term Inflation Assumption	100%	4.69%
Long Term Inflation Assumption		2.50%
Expected Nominal Return for Portfolio		7.19%

Discount rate – Single discount rates used to measure the total OPEB liability for the year ended June 30, 2025 was 5.99% for CERS Non-hazardous plans. The single discount rates are based on the expected rate of return on OPEB plan investments of 6.50%, and a municipal bond rate of 3.86%, as reported in Fidelity Index’s “20-Year Municipal GO AA Index” as of June 30, 2024. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, each plan’s fiduciary net position and future contributions were projected to be sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the plan. However, the cost associated with the implicit employer subsidy was not included in the calculation of the plans’ actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the plans’ trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

The projection of cash flows used to determine the single discount rate must include an assumption regarding future employer contributions made each year. Future contributions are projected assuming that each participating employer in each insurance plan contributes the actuarially determined employer contribution each future year calculated in accordance with the current funding policy, as most recently revised by House Bill 8, passed during the 2021 legislative session. The assumed future employer contributions reflect the provisions of House Bill 362 (passed during the 2018 legislative session) which limit the increases to the employer contribution rates to 12% over the prior fiscal year through June 30, 2028 for the CERS plans.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate – The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease 4.99%	Current Discount Rate 5.99%	1% Increase 6.99%
District's proportionate share of net OPEB liability	\$ 454,673	\$ (336,268)	\$ (1,001,293)

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates – The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
District's proportionate share of net OPEB liability	\$ (809,021)	\$ (336,268)	\$ 214,455

OPEB plan fiduciary net position – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued Kentucky Public Pensions Authority's Comprehensive Annual Financial Report on the KPPA website at www.kyret.ky.gov.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

General Information about the Teachers' Retirement System of Kentucky (TRS) OPEB Plan

Plan description – Teaching-certified employees of the Kentucky School District are provided OPEBs through the Teachers' Retirement System of the State of Kentucky (TRS)—a cost-sharing multiple-employer defined benefit OPEB plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). TRS is a blended component unit of the Commonwealth of Kentucky and, therefore, is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <https://trs.ky.gov/financial-reports-information>.

The State reports a liability, deferred outflows of resources, deferred inflows of resources and expense as a result of its statutory requirement to contribute to the TRS Medical Insurance and Life Insurance Plans. The following information is about the TRS plans:

Medical Insurance Plan

Plan description – In addition to the OPEB benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide postemployment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost sharing multiple employer defined benefit plan with a special funding situation. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

Benefits provided – To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. TRS retired members are given a supplement to be used for payment of their health insurance premium. The amount of the member's supplement is based on a contribution supplement table approved by the TRS Board of Trustees. The retired member pays premiums in excess of the monthly supplement. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

Contributions – In order to fund the post-retirement healthcare benefit, seven and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three and three-quarters percent (3.75%) is paid by member contributions, three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. The State contributes the net cost of health insurance premiums for members who retired on or after July 1, 2010 who are in the non-Medicare eligible group. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2025, the District reported a liability of \$5,975,000 for its proportionate share of the net OPEB liability that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. For the measurement period ended June 30, 2024, the District's proportion was 0.268063%.

The amounts recognized by the District as its proportionate share of the OPEB liability, the related State support and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of net OPEB liability	\$ 5,975,000
State's proportionate share of net OPEB liability associated with the District	<u>5,323,000</u>
Total	<u><u>\$ 11,298,000</u></u>

For the measurement period ended June 30, 2024, the District recognized OPEB expense of (\$234,000) and revenue of \$94,000 for support provided by the State. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$1,794,000
Changes of assumptions	1,522,000	-
Net difference between projected and actual earnings on OPEB plan investments	-	192,000
Changes in proportion and differences between District contributions and proportionate share of contributions	1,489,000	2,103,000
District contributions subsequent to the measurement date	<u>573,561</u>	<u>-</u>
Total	<u><u>\$3,584,561</u></u>	<u><u>\$4,089,000</u></u>

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Of the total amount reported as deferred outflows of resources related to OPEB, \$573,561 resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending June 30	
2026	\$ (482,000)
2027	(45,000)
2028	(58,000)
2029	(248,000)
2030	(228,000)
Thereafter	<u>(17,000)</u>
Total	<u>\$ (1,078,000)</u>

Actuarial assumptions – The total TRS OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial methods and assumptions, applied to all periods included in the measurement:

Projected salary increases	3.00% - 7.50%, including inflation
Inflation rate	2.50%
Real wage growth	0.25%
Wage inflation	2.75%
Long-term investment rate of return	
Net of OPEB plan investment expense, including inflation	
Health Trust	7.10%
Life Trust	7.10%
Municipal bond index rate	3.94%
Year FNP is projected to be depleted	
Health Trust	N/A
Life Trust	N/A
Single Equivalent interest rate net of OPEB plan investment expense	
Health Trust	7.10%
Life Trust	7.10%
Health Trust Care Cost Trends	
Medical Trend	6.5% for FYE 2024 decreasing to an ultimate rate of 4.5% by FYE 2031
Medicare Part B Premiums	5.92% for FYE 2024 with an ultimate rate of 4.5% by FYE 2035

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Mortality rates were based on the PUB2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, setbacks and adjustments for each of the groups: service, retirees, contingent annuitants, disabled retirees and active members.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation and rates of plan election used in the June 30, 2023 valuation were based on the results of the most recent actuarial experience study for the system, which covered the five-year period ending June 30, 2020, adopted by the TRS board on September 20, 2021.

The remaining actuarial assumptions used in the June 30, 2023 valuation of the health trust were based on a review of recent plan experience done concurrently with the June 30, 2023 valuation. The healthcare cost trend assumption was updated for the June 30, 2023 valuation and was shown as an assumption change in the TOL roll forward while the change in initial per capita claims costs were included with experience in the TOL roll-forward.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Large Cap U.S. Equity	35.40%	5.00%
Small Cap U.S. Equity	2.60%	5.50%
Developed Markets Equity	15.00%	5.50%
Emerging Markets Equity	5.00%	6.10%
Fixed Income	9.00%	1.90%
High Yield Bonds	8.00%	3.80%
Other Additional Categories	9.00%	3.70%
Real Estate	6.50%	3.20%
Private Equity	8.50%	8.00%
Cash	1.00%	1.60%
Total	<u>100.00%</u>	

Discount rate – The discount rate used to measure the total OPEB liability was 7.10%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection's basis was an actuarial valuation performed as of June 30, 2023. Other assumptions are listed in the TRS CAFR and in the RSI. Based on those assumptions, the OPEB plan's fiduciary net position was not projected to be depleted.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the discount rate – The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
	<u>6.10%</u>	<u>7.10%</u>	<u>8.10%</u>
District's proportionate share of net OPEB liability	\$ 7,938,000	\$ 5,975,000	\$ 4,348,000

Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates – The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current Healthcare Cost Trend Rate</u>	<u>1% Increase</u>
District's proportionate share of net OPEB liability	\$ 4,036,000	\$ 5,975,000	\$ 8,384,000

OPEB plan fiduciary net position – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

Life Insurance Plan

Plan description – TRS administers the life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance benefit is a cost sharing multiple employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly.

Benefits provided – TRS provides a life insurance benefit of \$5,000 payable for members who retire based on service or disability if hired prior to January 1, 2022. TRS provides a life insurance benefit of \$10,000 for its members who retire based on service or disability if hired on or after January 1, 2022. TRS provides a life insurance benefit of \$2,000 payable for its active contributing members if hired prior to January 1, 2022. TRS provides a life insurance benefit of \$5,000 payable for its active contributing members if hired on or after January 1, 2022. The life insurance benefit is payable upon the death of the members to the member's estate or to a party designated by the member.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

Contributions – In order to fund the post-retirement life insurance benefit, three hundredths of one percent (.03%) of the gross annual payroll of members is contributed by the state.

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2025, the District did not report a liability for its proportionate share of the collective net OPEB liability for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amounts recognized by the District as its proportionate share of the OPEB liability, the related State support and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the net OPEB liability	\$ -
State's proportionate share of the net OPEB liability associated with the District	<u>121,000</u>
Total	<u><u>\$ 121,000</u></u>

For the year ended June 30, 2024, the District recognized OPEB expense of \$0 and revenue of \$0 for support provided by the State in the government-wide financial statements.

Actuarial assumptions – The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	7.10%, net of OPEB plan investment expense, including inflation
Projected salary increases	3.00% - 7.50%, including inflation
Inflation rate	2.50%
Real wage growth	0.25%
Wage inflation	2.75%
Municipal bond index rate	3.94%
Discount rate	7.10%
Single equivalent interest rate	7.10%, net of OPEB plan investment expense, including inflation

Mortality rates were based on the PUB2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with various set-forwards, setbacks and adjustments for each of the groups: service, retirees, contingent annuitants, disabled retirees and active members.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 11 – OTHER POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), continued

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, rates of plan participation and rates of plan election used in the June 30, 2023 valuation were based on the results of the most recent actuarial experience studies for the System, which covered the five-year period ended June 30, 2022, adopted by the board on September 20, 2021. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index published weekly by the Board of Governors of the Federal Reserve System.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
US Equity	40.00%	5.20%
Developed Internation Equity	15.00%	5.50%
Emerging Markets Equity	5.00%	6.10%
Fixed Income	21.00%	1.90%
Other additional categories	5.00%	4.00%
Real Estate	7.00%	3.20%
Private Equity	5.00%	8.00%
Cash	2.00%	1.60%
Total	100.00%	

Discount rate – The discount rate used to measure the total OPEB liability for life insurance was 7.10%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection's basis was an actuarial valuation performed as of June 30, 2023. Other assumptions are listed in the TRS CAFR and in the RSI. Based on those assumptions, the LIF's fiduciary net position was not projected to be depleted.

OPEB plan fiduciary net position – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 12 – CONTINGENCIES

The District receives funding from federal, state and local government agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if, based on the grantor's review, the funds are considered not to have been used for the intended purpose, the grantor may request a refund of monies advanced or refuse to reimburse the District for its disbursements. The amount of such future refunds and unreimbursed disbursements, if any, is not expected to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction that the funds provided are being spent as intended and the grantors' intent to continue their programs.

In addition, the District operates in a heavily regulated environment. The operations of the District are subject to the administrative directives, rules and regulations of federal and state regulatory agencies, including, but not limited to, the U.S. Department of Education and the Kentucky Department of Education. Such administrative directives, rules and regulations are subject to change by an act of Congress or the Kentucky Legislature or an administrative change mandated by the Kentucky Department of Education. Such changes may occur with little or inadequate funding to pay for the related cost, including the additional administrative burden to comply with a change.

NOTE 13 – INSURANCE AND RELATED ACTIVITIES

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas is covered through the purchase of commercial insurance. The District has purchased certain policies which are retrospectively rated including workers' compensation insurance.

NOTE 14 – RISK MANAGEMENT AND LITIGATION

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To obtain insurance for workers' compensation, errors and omissions and general liability coverage, the District purchases commercial insurance.

The District purchases unemployment insurance through the Kentucky School Boards' Association; however, risk has not been transferred. In addition, the District continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

From time to time, the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial statements.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 15 – LEASE AGREEMENT

The District (lessor) entered into a lease agreement with the Murray Head Start Program (lessee), whereby the lessee agreed to pay the lessor \$212,000 as an advance for the term of the lease. These funds were received by the District in fiscal year ended June 30, 2004 and were reported as current revenues in the General Fund financial statements and unearned revenue in the government-wide financial statements. The balance at June 30, 2025 was \$59,099.

The initial term of the lease agreement began on August 1, 2004 and ends on July 31, 2033. It is automatically renewable for 29 consecutive one-year options at no additional cost. Under its terms, the lessor shall provide space including maintenance, utilities, insurance and custodial services for all children participating in the Murray Head Start Program. The intent of the parties is for the Murray Head Start Program to conduct activities over the stated 29-year period. Accordingly, rental income is being recognized annually over this period of time.

NOTE 16 – COBRA

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the District at risk for a substantial loss.

The District has notified all terminated employees of available continuing insurance coverage as mandated by COBRA.

NOTE 17 – INTERFUND RECEIVABLES AND PAYABLES

At June 30, 2025, the General Fund reported an interfund receivable of \$286,183, with a corresponding interfund payable reported in the Special Revenue Fund. The interfund balances represent short-term advances made to meet the Special Revenue Fund's current cash flow requirements and are expected to be repaid within the following fiscal year.

NOTE 18 – RECENT ACCOUNTING PRONOUNCEMENTS

Implemented

GASB Statement No. 101, *Compensated Absences* – The Board adopted this standard effective July 1, 2024. The standard modifies the recognition and measurement of compensated absences. The adoption did not result in material change to the financial position or results of operations.

GASB Statement No. 102, *Certain Risk Disclosures* – Effective for fiscal years beginning after June 15, 2024. The standard requires disclosure of concentration and constraints that could impact a government's financial position or operations within 12 months of the financial statement date.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 18 – RECENT ACCOUNTING PRONOUNCEMENTS, continued

Recent pronouncements

The following standards were issued but not yet effective as of June 30, 2025. The Board is currently evaluating the impact of these standards.

GASB Statement No. 103, *Financial Reporting Model Improvements* – Effective for fiscal years beginning after June 15, 2025. The standard will significantly revise the presentation of governmental financial statements.

GASB Statements No. 104, *Disclosure of Certain Capital Assets* – Effective for fiscal years beginning after June 15, 2025. The District is evaluating the impact on disclosures related to infrastructure and intangible assets.

NOTE 19 – CERTAIN RISK DISCLOSURES

GASB Statement No. 102, Certain Risk Disclosures, requires disclosure of concentrations and constraints that could significantly affect a government's financial position or operations within twelve months after the financial statement date. Managements evaluated potential risks and identified the following:

Revenue Concentration – A substantial portion of the District's funding is dependent on state appropriations, supplemented by federal grants and local tax revenues. Because of this reliance, changes in state or federal levels could pose a significant risk to the District's financial stability and operations.

Deposit Concentration – The District maintains substantially all cash and investment balances with a single qualified public depository. All balances are insured or collateralized in accordance with KRS 41.240, and management monitors collateral coverage on an ongoing basis.

Statutory Constraints – The District's ability to increase local property-tax rate is limited by Kentucky's "4 Percent statute" and House Bill 44, which restrict revenue growth without the same possibility of recall by voters. These provisions may limit future local revenue capacity.

Management is not aware of any other concentrations or constraints expected to have a material effect on the District's financial position or operations within twelve months of June 30, 2025.

NOTE 20 – PRIOR PERIOD ADJUSTMENT

During the fiscal year ended June 30, 2025, the District determined that the accounts receivable balance reported in Special Revenue (Fund 2) at June 30, 2024 was misstated. The prior year receivable was understated, which resulted in an understatement of fund balance. To correct this error, a prior period adjustment in the amount \$172,846 was recorded to increase beginning fund balance in the Special Revenue Fund. The adjustment had no effect on current year revenues and expenditures. This correction also resulted in an increase to beginning net position in the government-wide financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2025**

	Budgeted Amount			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
REVENUES				
From local sources				
Taxes				
Property	\$ 8,362,000	\$ 8,362,000	\$ 8,126,185	\$ (235,815)
Motor vehicle	1,700,000	1,700,000	1,768,182	68,182
Utilities	1,700,000	1,700,000	1,840,281	140,281
Other	250,000	250,000	265,951	15,951
Student activities	3,150	3,150	1,950	(1,200)
Earnings on investments	900,000	900,000	983,620	83,620
Other local revenues	359,000	359,000	754,133	395,133
Intergovernmental - state	25,876,558	25,876,558	28,055,124	2,178,566
Intergovernmental - federal	400,000	400,000	498,614	98,614
Total revenues	<u>39,550,708</u>	<u>39,550,708</u>	<u>42,294,040</u>	<u>2,743,332</u>
EXPENDITURES				
Current				
Instruction	23,432,938	23,432,938	25,331,697	(1,898,759)
Support services				
Student	3,665,113	3,665,113	3,602,513	62,600
Instructional staff	1,511,070	1,511,070	1,369,091	141,979
District administration	15,566,677	15,566,677	1,376,050	14,190,627
School administration	2,642,020	2,642,020	2,572,136	69,884
Business	752,561	752,561	702,670	49,891
Plant operation and maintenance	3,995,925	3,995,925	3,939,804	56,121
Student transportation	3,797,840	3,797,840	3,579,788	218,052
Community service activities	6,920	6,920	8,903	(1,983)
Land and site acquisitions	-	-	20,757	(20,757)
Total expenditures	<u>55,371,064</u>	<u>55,371,064</u>	<u>42,503,409</u>	<u>12,867,655</u>
Excess (deficit) of revenues over (under) expenditures	<u>(15,820,356)</u>	<u>(15,820,356)</u>	<u>(209,369)</u>	<u>15,610,987</u>
OTHER FINANCING SOURCES (USES)				
Proceeds from sale of fixed assets	-	-	158,208	158,208
Transfers in	521,864	521,864	749,499	227,635
Transfers (out)	<u>(65,000)</u>	<u>(65,000)</u>	<u>(213,132)</u>	<u>(148,132)</u>
Total other financing sources (uses)	<u>456,864</u>	<u>456,864</u>	<u>694,575</u>	<u>237,711</u>
Net change in fund balance	(15,363,492)	(15,363,492)	485,206	15,848,698
Fund balance, beginning of year	<u>15,363,492</u>	<u>15,363,492</u>	<u>15,716,050</u>	<u>352,558</u>
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$16,201,256</u>	<u>\$ 16,201,256</u>

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – SPECIAL REVENUE FUND
FOR THE YEAR ENDED JUNE 30, 2025**

	Budgeted Amount			Variance with Final Budget Favorable (Unfavorable)
	Original	Final	Actual	
REVENUES				
From local sources				
Earnings on investments	\$ -	\$ -	\$ 2,546	\$ 2,546
Other local revenues	22,309	80,699	131,360	50,661
Intergovernmental - state	2,189,796	2,225,409	2,532,613	307,204
Intergovernmental - federal	3,229,203	3,645,393	3,646,243	850
Total revenues	5,441,308	5,951,501	6,312,762	361,261
EXPENDITURES				
Current				
Instruction	3,673,746	3,573,281	3,879,223	(305,942)
Support services				
Student	43,095	191,027	191,027	-
Instructional staff	868,078	1,215,252	1,208,747	6,505
Plant operation and maintenance	-	36,810	68,130	(31,320)
Student transportation	44,664	44,664	81,767	(37,103)
Community services	494,860	531,663	526,798	4,865
Total expenditures	5,124,443	5,592,697	5,957,906	(365,209)
Excess (deficit) of revenues over (under) expenditures	316,865	358,804	354,856	(3,948)
OTHER FINANCING SOURCES (USES)				
Transfers in	65,000	65,000	70,349	5,349
Transfers (out)	(381,865)	(423,804)	(598,051)	(174,247)
Total other financing sources (uses)	(316,865)	(358,804)	(527,702)	(168,898)
Net change in fund balance	-	-	(172,846)	(172,846)
Fund balance, beginning of year	-	-	-	-
Prior period adjustment			172,846	172,846
Fund balance, beginning of year, restated	-	-	172,846	172,846
Fund balance, end of year	\$ -	\$ -	\$ -	\$ -

**GRAVES COUNTY SCHOOL DISTRICT
NOTE TO REQUIRED SUPPLEMENTARY INFORMATION
BUDGET AND ACTUAL
JUNE 30, 2025**

NOTE 1 – BUDGETARY INFORMATION

The District's budgetary process accounts for certain transactions on a basis other than Generally Accepted Accounting Principles (GAAP). The major differences between the budgetary accounting method and GAAP are:

Revenues are recorded when received in cash (budgetary) as opposed to when susceptible to accrual (GAAP).

Expenditures are recorded when paid in cash (budgetary) as opposed to when susceptible to accrual (GAAP).

In accordance with state law, the District prepares a general school budget based upon the amount of revenue to be raised by local taxation, including the rate of levy and from estimates of other Local, State and Federal revenues. The budget contains estimated expenditures for current expenses, debt service, capital outlay and other necessary expenses. The budget must be approved by the Board.

The District must formally and publicly examine estimated revenues and expenditures for the subsequent fiscal year by January 31 of each calendar year.

The District must prepare an annual allocation to schools by March 1 of each year for the following fiscal year. This allocation must include the amount for certified and classified staff based on the District's staffing policy and the amount for instructional supplies, materials, travel and equipment.

The District must adopt a tentative working budget for the subsequent fiscal year by May 30 of each year. This budget must contain a minimum 2.00% contingency.

The General Fund FY 25 budget includes \$11,986,955 of state payments on behalf of District employees for retirement and health benefits, technology and debt service.

Finally, the District must adopt a final working budget and submit it to the Kentucky Department of Education by September 30 of the current fiscal year.

The Board has the ability to amend the working budget. The working budget was amended during the year.

NOTE 2 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS

Expenditures exceeded appropriations in the Special Revenue Fund by \$365,209. These over-expenditures were funded by revenues in excess of those originally anticipated in that fund.

The Board did not adopt a legally binding annual budget for the Construction Fund. Accordingly, a budgetary comparison schedule for this fund is not presented.

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY
COUNTY EMPLOYEES RETIREMENT SYSTEM**

<u>As of June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
District's proportion of net pension liability	0.194206%	0.200621%	0.202551%	0.212742%	0.213468%
District's proportionate share of net pension liability	\$ 11,614,342	\$ 12,872,863	\$ 14,642,439	\$ 13,563,971	\$ 16,372,819
District's covered-employee payroll	\$ 6,182,926	\$ 5,866,125	\$ 5,651,437	\$ 5,499,235	\$ 5,539,826
District's proportionate share of net pension liability as a percentage of its covered-employee payroll	187.85%	219.44%	259.09%	246.65%	295.55%
Plan fiduciary net position as a percentage of total pension liability	61.61%	57.48%	52.42%	57.33%	47.81%
<u>As of June 30</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
District's proportion of net pension liability	0.221602%	0.243598%	0.242956%	0.238620%	0.226630%
District's proportionate share of net pension liability	\$ 15,585,367	\$ 14,835,861	\$ 14,220,962	\$ 11,748,778	\$ 9,743,869
District's covered-employee payroll	\$ 5,257,518	\$ 6,109,927	\$ 5,974,914	\$ 5,756,421	\$ 5,278,202
District's proportionate share of net pension liability as a percentage of its covered-employee payroll	296.44%	242.82%	238.01%	204.10%	184.61%
Plan fiduciary net position as a percentage of total pension liability	50.45%	53.54%	53.30%	55.50%	59.97%

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S CONTRIBUTIONS – PENSION
COUNTY EMPLOYEES RETIREMENT SYSTEM**

<u>For the year ended June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Contractually required contribution	\$1,288,666	\$1,443,095	\$1,372,673	\$1,196,409	\$1,061,352
Contributions in relation to the contractually required contribution	<u>1,288,666</u>	<u>1,443,095</u>	<u>1,372,673</u>	<u>1,196,409</u>	<u>1,061,352</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$6,538,131	\$6,182,926	\$5,866,125	\$5,651,437	\$5,499,235
Contributions as a percentage of covered-employee payroll	19.71%	23.34%	23.40%	21.17%	19.30%
<u>For the year ended June 30</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$1,069,186	\$ 852,769	\$ 884,717	\$1,116,113	\$ 982,046
Contributions in relation to the contractually required contribution	<u>1,069,186</u>	<u>852,769</u>	<u>884,717</u>	<u>1,116,113</u>	<u>982,046</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$5,539,826	\$5,257,518	\$6,109,927	\$5,974,914	\$5,756,421
Contributions as a percentage of covered-employee payroll	19.30%	16.22%	14.48% [✓]	13.95%	12.42%

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION
COUNTY EMPLOYEES RETIREMENT SYSTEM**

Changes in benefit terms

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2024: No changes in benefit terms.
2023: No changes in benefit terms.
2022: No changes in benefit terms.
2021: No changes in benefit terms.
2020: No changes in benefit terms.
2019: No changes in benefit terms.
2018: No changes in benefit terms.
2017: No changes in benefit terms.
2016: No changes in benefit terms.
2015: No changes in benefit terms.

Changes in assumptions

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2024: No changes.

2023: The CERS board of Trustees adopted new actuarial assumptions on May 9, 2023 and included a change in the investment return assumption from 6.25% to 6.50%. The KRS Board of Trustees adopted new actuarial assumptions on June 5, 2023. These assumptions are documented in the report titled “2022 Actuarial Experience Study for the Period Ending June 30, 2022”. The total pension liability as of June 30, 2023, is determined using these updated assumptions.

2022: No changes.

2021: During the 2021 legislative session, Senate Bill 169 was enacted which increased disability benefits for certain qualifying members who became “totally and permanently disabled” in the line of duty or as a result of a duty-related disability. The total pension liability as of June 30, 2021 is determined using these updated benefit provisions.

2020: During the legislative session, Senate Bill 249 was enacted which changed the funding period for the amortization of the unfunded liability to 30 years as of June 30, 2019. Gains and losses incurring in future years will be amortized over separate 20-year amortization bases. This change does not affect the calculation of total pension liability and only affects the calculation of the contribution rates that would be payable starting July 1, 2020. Additionally, House Bill 271 was enacted with removed provisions that reduce the monthly payment to a surviving spouse of a member whose death was due to a duty-related injury upon remarriage of the spouse. It also increased benefits for a very small number of beneficiaries. This did not have a material (or measurable) impact on the liability of the plans and therefore, no adjustment was made to the total pension liability to reflect this legislation.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION
COUNTY EMPLOYEES RETIREMENT SYSTEM**

Changes in assumptions, continued

2019: There have been no changes in plan provisions since June 30, 2018. However, the Board of Trustees has adopted new actuarial assumptions since June 30, 2018. These assumptions are documented in the report titled "Kentucky Retirement Systems 2018 Actuarial Experience Study for the Period Ending June 30, 2018". The total pension liability as of June 30, 2019 is determined using these updated assumptions.

2018: During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. Benefits paid to the spouses of deceased members have been increased from 25% of the member's final rate of pay to 75% of the member's average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from 10% of the member's final pay rate to 50% of average pay for one child, 65% of average pay for two children, or 75% of average pay for three children. The total pension liability as of June 30, 2018 is determined using these updated benefit provisions.

2017: There was no legislation enacted during the 2017 legislative session that had a material change in benefit provisions for CERS. However, subsequent to the actual valuation date (June 30, 2016), but prior to the measurement date (June 30, 2017), the KRS Board of Trustees adopted updated actuarial assumptions which will be used in performing the actuarial valuation as of June 30, 2017. Specifically, the total pension liability as of June 30, 2017 is determined using a 2.30% price inflation assumption for the non-hazardous system and the assumed rate of return is 6.25% for the non-hazardous system.

2016: There was no legislation enacted during the 2017 legislative session that had a material change in benefit provisions for CERS. However, subsequent to the actual valuation date (June 30, 2016), but prior to the measurement date (June 30, 2017), the KRS Board of Trustees adopted updated actuarial assumptions which will be used in performing the actuarial valuation as of June 30, 2017. Specifically, the total pension liability as of June 30, 2017 is determined using a 2.30% price inflation assumption for the non-hazardous system and the assumed rate of return is 6.25% for the non-hazardous system.

2015: No changes in assumptions.

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY
KENTUCKY TEACHERS' RETIREMENT SYSTEMS**

<u>As of June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
District's proportion of net pension liability	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%
District's proportionate share of net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of net pension liability	\$ 85,422,518	\$ 89,604,420	\$ 84,412,683	\$ 66,208,768	\$ 73,594,135
District's covered-employee payroll	\$ 18,557,021	\$ 17,538,569	\$ 17,733,805	\$ 17,501,949	\$ 17,812,145
District's proportionate share of net pension liability as a percentage of its covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of total pension liability	60.36%	57.68%	56.41%	65.59%	58.27%
<u>As of June 30</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
District's proportion of net pension liability	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%
District's proportionate share of net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of net pension liability	\$ 74,401,747	\$ 72,998,173	\$ 154,512,637	\$ 166,133,398	\$ 130,876,133
District's covered-employee payroll	\$ 17,082,528	\$ 18,440,182	\$ 19,061,197	\$ 18,188,450	\$ 17,925,102
District's proportionate share of net pension liability as a percentage of its covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of total pension liability	58.76%	59.30%	39.83%	35.22%	42.49%

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S CONTRIBUTIONS – PENSION
KENTUCKY TEACHERS' RETIREMENT SYSTEMS**

<u>For the year ended June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 19,118,716	\$ 18,557,021	\$ 17,538,569	\$ 17,733,805	\$ 17,501,949
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%
<u>For the year ended June 30</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 17,812,145	\$ 17,082,528	\$ 18,440,182	\$ 19,061,197	\$ 18,188,450
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION
KENTUCKY TEACHERS' RETIREMENT SYSTEMS**

Changes in benefit terms

2024: No changes in benefit terms.

2023: No changes in benefit terms.

2022: A new benefit tier was added for members joining the System on and after January 1, 2022.

Changes in assumptions

2024: No changes in assumptions.

2023: No changes in assumptions.

2022: No changes in assumptions

2021: In the 2020 experience study, rates of withdrawal, retirement, disability, mortality and rates of salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the PUB2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set-forwards, setbacks and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees and actives. The assumed long-term investment rate of return was changed from 7.50% to 7.10% and the price inflation assumption was lowered from 3.00% to 2.50%. In addition, the calculation of the Single Equivalent Interest Rate (SEIR) results in an assumption change from 7.50% to 7.10%.

2020: No changes in assumptions.

2019: No changes in assumptions

2018: The calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumptions change from 4.49% to 7.50%

2017: The calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.20% to 4.49%

In the 2016 valuation, rates of withdraw, retirement, disability and mortality were adjusted to more closely reflect actual experience. In the 2016 valuation, the Assumed Salary Scale, Price Inflation, and Wage Inflation were adjusted to reflect a decrease. In addition, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in assumption change from 4.88% to 4.20%.

2015: The calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 5.23% to 4.88%

2014: The calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 5.16% to 5.23%.

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY
COUNTY EMPLOYEES RETIREMENT SYSTEM**

<u>As of June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
District's proportion of collective net OPEB liability (asset)	0.194397%	0.200614%	0.202585%	0.212692%	0.213406%
District's proportionate share of collective net OPEB liability (asset)	\$ (336,268)	\$ (276,981)	\$3,998,043	\$4,071,882	\$5,153,106
District's covered-employee payroll	\$6,182,926	\$5,866,125	\$5,651,437	\$5,499,235	\$5,539,826
District's proportionate share of collective net OPEB liability (asset) as a percentage of its covered-employee payroll	-5.44%	-4.72%	70.74%	74.04%	93.02%
Plan fiduciary net position as a percentage of total OPEB liability	104.89%	104.23%	60.95%	62.91%	51.67%
<u>As of June 30</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>		
District's proportion of collective net OPEB liability	0.221545%	0.243588%	0.242956%		
District's proportionate share of collective net OPEB liability	\$3,726,287	\$4,324,857	\$4,884,247		
District's covered-employee payroll	\$5,257,518	\$6,109,927	\$5,974,914		
District's proportionate share of collective net OPEB liability as a percentage of its covered-employee payroll	70.88%	70.78%	81.75%		
Plan fiduciary net position as a percentage of total OPEB liability	60.44%	57.62%	52.40%		

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S CONTRIBUTIONS – OPEB
COUNTY EMPLOYEES RETIREMENT SYSTEM**

<u>For the year ended June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Contractually required contribution	\$ -	\$ -	\$ 198,862	\$ 326,653	\$ 261,764
Contributions in relation to the contractually required contribution	<u>-</u>	<u>-</u>	<u>198,862</u>	<u>326,653</u>	<u>261,764</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$6,538,131	\$6,182,926	\$5,866,125	\$5,651,437	\$5,499,235
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	3.39%	5.78%	4.76%
<u>For the year ended June 30</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>		
Contractually required contribution	\$ 263,696	\$ 276,545	\$ 287,167		
Contributions in relation to the contractually required contribution	<u>263,696</u>	<u>276,545</u>	<u>287,167</u>		
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>		
District's covered-employee payroll	\$5,539,826	\$5,257,518	\$6,109,927		
Contributions as a percentage of covered-employee payroll	4.76%	5.26%	4.70%		

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB
COUNTY EMPLOYEES RETIREMENT SYSTEM**

Notes to Schedule

Information prior to 2018 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

Changes in benefit terms

2024: No changes in benefit terms

2023: No changes in benefit terms

2022: No changes in benefit terms

2021: No changes in benefit terms

2020: No changes in benefit terms

2019: No changes in benefit terms

2018: No changes in benefit terms (other than the blended discount rate used to calculate the total OPEB liability)

Changes in assumptions

2024: The discount rate used to calculate the total OPEB liability increased from 5.93% to 5.99% for non-hazardous and 5.97% to 6.02% for the hazardous plan.

2023: The CERS Board of Trustees adopted new actuarial assumptions on May 9, 2023. The KRS Board of Trustees adopted new actuarial assumptions on June 5, 2023. These assumptions are documented in the report titled “2022 Actuarial Experiences Study for the Period Ending June 30, 2022”. Additionally, the single discount rates used to calculate the total OPEB liability within each plan changed since the prior year. The total OPEB liability as of June 30, 2023, is determined using these updated assumptions.

2022: The initial healthcare trend rate for pre-65 was changed from 6.30% to 6.20%. The initial healthcare trend rate for post-65 was changed from 6.30% to 9.00%.

2021: The single discount rates used to calculate the total OPEB liability within the plan changed since the prior year. Additional information regarding the single discount rates is provided in Note 12 of the financial statements. During the 2021 legislative session, Senate Bill 169 was enacted which increased disability benefits for certain qualifying members who become “totally and permanently disabled” in the line of duty or as a result of a duty-related disability. The total OPEB liability as of June 30, 2021 is determined using these updated benefit provisions.

2020: During the 2020 legislative session, Senate Bill 249 was enacted which changed the funding period for the amortization of the unfunded liability to 30 years as of June 30, 2019. Gains and losses incurring in future years will be amortized over separate 20-year amortization bases. This change does not impact the calculation of total pension liability and only impacts the calculation of the contribution rates that would be payable starting July 1, 2020.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB
COUNTY EMPLOYEES RETIREMENT SYSTEM**

Changes in assumptions, continued

2019: There have been no changes in plan provisions since June 30, 2018. However, the Board of Trustees has adopted new actuarial assumptions since June 30, 2018. These assumptions are documented in the report titled "Kentucky Retirement Systems 2018 Actuarial Experience Study for the Period Ending June 30, 2018". The total OPEB liability as of June 30, 2019 is determined using these updated assumptions.

2018: During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. The system shall now pay 100% of the insurance premium for spouses and children of all active members who die in the line of duty. The total OPEB liability as of June 30, 2018 is determined using the updated benefit provisions.

2017: There was no legislation enacted during the 2017 legislative session that had a material change in benefit provisions for CERS. However, subsequent to the actual valuation date (June 30, 2016), but prior to the measurement date (June 30, 2017), the KRS Board of Trustees adopted updated actuarial assumptions which will be used in performing the actuarial valuation as of June 30, 2017. Specifically, the total OPEB liability as of June 30, 2017 is determined using a 2.30% price inflation assumption for the non-hazardous system and the assumed rate of return is 6.25%.

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY
KENTUCKY TEACHERS' RETIREMENT SYSTEM – MEDICAL INSURANCE FUND**

<u>As of June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
District's proportion of collective net OPEB liability	0.268063%	0.277690%	0.361148%	0.271674%	0.278378%
District's proportionate share of collective net OPEB liability	\$ 5,975,000	\$ 6,764,000	\$ 8,966,000	\$ 5,829,000	\$ 7,026,000
State's proportionate share of collective net OPEB liability	\$ 5,323,000	\$ 5,701,000	\$ 2,945,000	\$ 4,734,000	\$ 5,628,000
District's covered-employee payroll	\$ 18,557,021	\$ 17,538,569	\$ 17,733,805	\$ 17,501,949	\$ 17,812,145
District's proportionate share of collective net OPEB liability as a percentage of its covered-employee payroll	32.20%	38.57%	50.56%	33.30%	39.44%
Plan fiduciary net position as a percentage of total OPEB liability	59.81%	52.97%	47.75%	51.74%	39.05%
<u>As of June 30</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>		
District's proportion of collective net OPEB liability	0.290950%	0.287697%	0.302118%		
District's proportionate share of collective net OPEB liability	\$ 8,515,000	\$ 9,982,000	\$ 10,773,000		
State's proportionate share of collective net OPEB liability	\$ 6,877,000	\$ 8,603,000	\$ 8,800,000		
District's covered-employee payroll	\$ 17,082,528	\$ 18,440,182	\$ 19,061,197		
District's proportionate share of collective net OPEB liability as a percentage of its covered-employee payroll	49.85%	54.13%	56.52%		
Plan fiduciary net position as a percentage of total OPEB liability	32.58%	25.50%	21.18%		

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S CONTRIBUTIONS
KENTUCKY TEACHERS' RETIREMENT SYSTEM – MEDICAL INSURANCE FUND**

<u>For the year ended June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Contractually required contribution	\$ 573,561	\$ 556,706	\$ 526,159	\$ 457,160	\$ 712,265
Contributions in relation to the contractually required contribution	<u>573,561</u>	<u>556,706</u>	<u>526,159</u>	<u>457,160</u>	<u>712,265</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 19,118,716	\$ 18,557,021	\$ 17,538,569	\$ 17,733,805	\$ 17,501,949
Contributions as a percentage of covered-employee payroll	3.00%	3.00%	3.00%	2.58%	4.07%
<u>For the year ended June 30</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>		
Contractually required contribution	\$ 729,044	\$ 506,624	\$ 422,815		
Contributions in relation to the contractually required contribution	<u>729,044</u>	<u>506,624</u>	<u>422,815</u>		
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>		
District's covered-employee payroll	\$ 17,812,145	\$ 17,082,528	\$ 18,440,182		
Contributions as a percentage of covered-employee payroll	4.09%	2.97%	2.29%		

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY
KENTUCKY TEACHERS' RETIREMENT SYSTEM – LIFE INSURANCE FUND**

<u>As of June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
District's proportion of collective net OPEB liability	0.000000%	0.000000%	0.000000%	0.000000%	0.000000%
District's proportionate share of collective net OPEB liability	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of collective net OPEB liability	\$ 121,000	\$ 141,000	\$ 147,000	\$ 63,000	\$ 170,000
District's covered-employee payroll	\$ 18,557,021	\$ 17,538,569	\$ 17,733,805	\$ 17,501,949	\$ 17,812,145
District's proportionate share of collective net OPEB liability as a percentage of its covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of total OPEB liability	80.56%	76.91%	73.97%	89.15%	71.57%
<u>As of June 30</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>		
District's proportion of collective net OPEB liability	0.000000%	0.000000%	0.000000%		
District's proportionate share of collective net OPEB liability	\$ -	\$ -	\$ -		
State's proportionate share of collective net OPEB liability	\$ 160,000	\$ 148,000	\$ 118,000		
District's covered-employee payroll	\$ 17,082,528	\$ 18,440,182	\$ 19,061,197		
District's proportionate share of collective net OPEB liability as a percentage of its covered-employee payroll	0.00%	0.00%	0.00%		
Plan fiduciary net position as a percentage of total OPEB liability	73.40%	75.00%	79.99%		

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S CONTRIBUTIONS
KENTUCKY TEACHERS' RETIREMENT SYSTEM – LIFE INSURANCE FUND**

<u>For the year ended June 30</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 19,118,716	\$ 18,557,021	\$ 17,538,569	\$ 17,733,805	\$ 17,501,949
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%
 <u>For the year ended June 30</u>	 <u>2020</u>	 <u>2019</u>	 <u>2018</u>		
Contractually required contribution	\$ -	\$ -	\$ -		
Contributions in relation to the contractually required contribution	-	-	-		
Contribution deficiency (excess)	<u>-</u>	<u>\$ -</u>	<u>\$ -</u>		
District's covered-employee payroll	\$ 17,812,145	\$ 17,082,528	\$ 19,061,197		
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	0.00%		

See accompanying notes to the required supplementary information

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB
KENTUCKY TEACHERS' RETIREMENT SYSTEM**

Notes to Schedule

Information prior to 2018 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Medical Insurance Fund

Changes in benefit terms

2024: No changes in benefit terms

2023: No changes in benefit terms

2022: A new benefit term was added for members joining the System on and after January 1, 2022.

2021: No changes in benefit terms

2020: No changes in benefit terms

2019: No changes in benefit terms

2018: No changes in benefit terms

2017: With the passage of House Bill 471, the eligibility for non-single subsidies (NSS) for the KEHP-participating members who retired prior to July 1, 2010 is restored, but the State will only finance, via its KEHP "shared responsibility" contributions, the costs of the NSS related to the KEHP-participating members who retired on or after July 1, 2010.

Changes in assumptions

2024: The health care trend rates were updated to reflect future anticipated experience.

2023: The health care trend rates, as well as the TRS 4 retirement decrements, were updated to reflect future anticipated experience.

2022: The health care trend rates were updated to reflect future anticipated experience.

2021: In the 2020 experience study, rates of withdrawal, retirement, disability, mortality and salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set-forwards, setbacks and adjustments for each of the groups: service retirees, contingent annuitants, disabled retirees and actives. The assumed long-term investment rate of return was changed from 8.00% to 7.10%. The price inflation assumption was lowered from 3.00% to 2.50%. The rates of member participation and spousal participation were adjusted to reflect actual experience more closely.

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB
KENTUCKY TEACHERS' RETIREMENT SYSTEM**

Life Insurance Fund

Changes in benefit terms

2024: No changes in benefit terms

2023: No changes in benefit terms

2022: A new benefit term was added for members joining the System on and after January 1, 2022.

Changes in assumptions

2024: The TRS 4 retirement decrements were updated to reflect future anticipated experience.

2023: The TRS 4 retirement decrements were updated to reflect future anticipated experience.

2022: None

2021: In the 2020 experience study, rates of withdrawal, retirement, disability, mortality, and rates of salary increases were adjusted to reflect actual experience more closely. The assumed long-term investment rate of return was changed from 7.50% to 7.10% and the price inflation assumption was lowered from 3.00% to 2.50%. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

OTHER SUPPLEMENTARY INFORMATION

**GRAVES COUNTY SCHOOL DISTRICT
COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS
JUNE 30, 2025**

	FSPK	SEEK Capital Outlay	Debt Service	District Activity	Student Activity	Total Nonmajor Governmental
ASSETS						
Cash and cash equivalents	\$ -	\$ 2,030,926	\$ -	\$ 373,703	\$ 524,148	\$ 2,928,777
Accounts receivable	-	-	-	35,959	-	35,959
Total assets	<u>\$ -</u>	<u>\$ 2,030,926</u>	<u>\$ -</u>	<u>\$ 409,662</u>	<u>\$ 524,148</u>	<u>\$ 2,964,736</u>
FUND BALANCES						
Restricted	<u>\$ -</u>	<u>\$ 2,030,926</u>	<u>\$ -</u>	<u>\$ 409,662</u>	<u>\$ 524,148</u>	<u>\$ 2,964,736</u>
Total fund balances	<u>\$ -</u>	<u>\$ 2,030,926</u>	<u>\$ -</u>	<u>\$ 409,662</u>	<u>\$ 524,148</u>	<u>\$ 2,964,736</u>

**GRAVES COUNTY SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	FSPK	SEEK Capital Outlay	Debt Service	District Activity	Student Activity	Total Nonmajor Governmental
REVENUES						
From local sources						
Taxes						
Property	\$ 1,293,080	\$ -	\$ -	\$ -	\$ -	\$ 1,293,080
Student activities	-	-	-	-	1,251,381	1,251,381
Investment earnings	-	-	-	-	28,337	28,337
Other local revenues	-	-	-	70,591	-	70,591
Intergovernmental - state	913,657	364,449	823,657	-	-	2,101,763
Total revenues	2,206,737	364,449	823,657	70,591	1,279,718	4,745,152
EXPENDITURES						
Instruction	-	-	-	21	1,291,853	1,291,874
Debt service	-	-	2,342,805	-	-	2,342,805
Total expenditures	-	-	2,342,805	21	1,291,853	3,634,679
Excess (deficit) of revenues over (under) expenditures	2,206,737	364,449	(1,519,148)	70,570	(12,135)	1,110,473

Continued

GRAVES COUNTY SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS, continued
FOR THE YEAR ENDED JUNE 30, 2025

	FSPK	SEEK Capital Outlay	Debt Service	District Activity	Student Activity	Total Nonmajor Governmental
OTHER FINANCING SOURCES (USES)						
Transfers in	-	687,589	2,206,737	-	-	2,894,326
Transfers (out)	(2,206,737)	-	(687,589)	-	-	(2,894,326)
Total other financing sources (uses)	(2,206,737)	687,589	1,519,148	-	-	-
Net change in fund balances	-	1,052,038	-	70,570	(12,135)	1,110,473
Fund balances, beginning of year	-	978,888	-	339,092	536,283	1,854,263
Fund balances, end of year	<u>\$ -</u>	<u>\$ 2,030,926</u>	<u>\$ -</u>	<u>\$ 409,662</u>	<u>\$ 524,148</u>	<u>\$ 2,964,736</u>

**GRAVES COUNTY SCHOOL DISTRICT
COMBINING STATEMENT OF SCHOOL ACTIVITY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	Cash Balance July 1, 2024	Receipts	Disbursements	Cash Balance June 30, 2025	Accounts Receivable	Accounts Payable	Fund Balance June 30, 2025
Central Elementary	\$ 20,218	\$ 63,960	\$ 59,739	\$ 24,439	\$ -	\$ -	\$ 24,439
Fancy Farm Elementary	15,996	28,479	25,418	19,057	-	-	19,057
Farmington Elementary	30,720	31,372	30,127	31,965	-	-	31,965
Sedalia Elementary	29,558	20,004	19,222	30,340	-	-	30,340
Symsonia Elementary	55,863	37,144	48,157	44,850	-	-	44,850
Wingo Elementary	28,729	29,990	25,070	33,649	-	-	33,649
Graves County Middle School	69,405	213,395	211,062	71,738	-	-	71,738
Graves County High School	285,794	835,173	852,857	268,110	-	-	268,110
Totals	<u>\$ 536,283</u>	<u>\$ 1,259,517</u>	<u>\$ 1,271,652</u>	<u>\$ 524,148</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 524,148</u>

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF SCHOOL ACTIVITY FUNDS
GRAVES COUNTY HIGH SCHOOL
FOR THE YEAR ENDED JUNE 30, 2025**

	Cash Balance July 1, 2024	Receipts	Disbursements	Cash Balance June 30, 2025	Accounts Receivable	Accounts Payable	Fund Balance June 30, 2025
General administration	\$ 201	\$ 29,233	\$ 23,080	\$ 6,354	\$ -	\$ -	\$ 6,354
Credit recovery	3,177	759	3,667	269	-	-	269
Youth Service Center	120	-	110	10	-	-	10
Climate	-	331	72	259	-	-	259
Start Up Money	-	3,500	3,500	-	-	-	-
Sources of Strength	1,423	-	-	1,423	-	-	1,423
Counselors' activity	661	(76)	241	344	-	-	344
Service learning	-	-	-	-	-	-	-
Testing fees	-	6,988	6,444	544	-	-	544
Calculator rental	1,817	2,006	138	3,685	-	-	3,685
Student concessions	662	-	-	662	-	-	662
Technology fees	75,384	35,801	111,185	-	-	-	-
General (fees)	1,741	69,914	71,655	-	-	-	-
Performing Arts Center	31,675	5,083	7,382	29,376	-	-	29,376
Sport's concessions	427	78,536	78,963	-	-	-	-
Athletic administration	-	17,840	17,840	-	-	-	-
General athletics	-	6,597	6,597	-	-	-	-
Tournament account	-	37,598	36,572	1,026	-	-	1,026
Sports revenue	1,825	85,599	87,424	-	-	-	-
Special projects - sports	-	10,350	9,755	595	-	-	595
Baseball activity	-	19,728	19,728	-	-	-	-

Continued

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF SCHOOL ACTIVITY FUNDS
GRAVES COUNTY HIGH SCHOOL, continued
FOR THE YEAR ENDED JUNE 30, 2025**

	Cash Balance July 1, 2024	Receipts	Disbursements	Cash Balance June 30, 2025	Accounts Receivable	Accounts Payable	Fund Balance June 30, 2025
Boys basketball activity	120	26,424	26,544	-	-	-	-
Fishing club	1,697	3,534	4,234	997	-	-	997
Elementary basketball	3,349	36,773	31,210	8,912	-	-	8,912
Girls' basketball activity	-	21,254	21,254	-	-	-	-
Cheerleaders - co-ed	6,278	45,830	38,987	13,121	-	-	13,121
Cheerleaders - all girl	-	35,394	28,317	7,077	-	-	7,077
Cross country activity	50	21,094	15,136	6,008	-	-	6,008
Football activity	208	31,495	28,163	3,540	-	-	3,540
Elementary football	9,962	20,017	18,251	11,728	-	-	11,728
Golf activity	2,568	17,515	15,494	4,589	-	-	4,589
Girls' soccer	81	10,810	10,891	-	-	-	-
Boys' soccer	-	2,712	2,712	-	-	-	-
Softball activity	-	20,509	20,509	-	-	-	-
Girls/boys tennis activity	3,116	2,286	2,518	2,884	-	-	2,884
Boys' track	3,430	3,182	1,948	4,664	-	-	4,664
Girls' track	-	3,131	981	2,150	-	-	2,150
Bowling	5,120	23,007	22,829	5,298	-	-	5,298
Volleyball	27	5,315	5,323	19	-	-	19
Archery	12,638	24,299	31,898	5,039	-	-	5,039
Academic Team	-	1,060	1,060	-	-	-	-
Art	4,611	525	1,937	3,199	-	-	3,199
Leo Club	88	-	-	88	-	-	88
Beta Club	1,127	347	1,237	237	-	-	237

Continued

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF SCHOOL ACTIVITY FUNDS
GRAVES COUNTY HIGH SCHOOL, continued
FOR THE YEAR ENDED JUNE 30, 2025**

	Cash Balance July 1, 2024	Receipts	Disbursements	Cash Balance June 30, 2025	Accounts Receivable	Accounts Payable	Fund Balance June 30, 2025
Bookstore	-	9,087	5,047	4,040	-	-	4,040
JAG	391	1,029	1,420	-	-	-	-
Musical Theater	-	11,628	5,913	5,715	-	-	5,715
FBLA	1,096	-	1,096	-	-	-	-
DECA	14,284	41,739	37,732	18,291	-	-	18,291
FCA	686	2,214	409	2,491	-	-	2,491
E sports	2,780	(813)	556	1,411	-	-	1,411
FFA	175	68,858	66,448	2,585	-	-	2,585
Equine	-	1,000	912	88	-	-	88
Floral Design Class	1,751	(1,421)	330	-	-	-	-
Young Politicians	-	560	-	560	-	-	560
FCCLA	278	9,962	7,311	2,929	-	-	2,929
Empower	1,555	-	-	1,555	-	-	1,555
Horticulture	24,999	24,450	20,063	29,386	-	-	29,386
CBI- Snack Cart	73	191	-	264	-	-	264
Interact Club	2,886	234	170	2,950	-	-	2,950
Library	219	1,601	921	899	-	-	899
Newspaper	2,001	-	2,001	-	-	-	-
FEA	3,556	9,425	4,200	8,781	-	-	8,781
Pep Club	255	1,065	749	571	-	-	571
Science Club	210	72	-	282	-	-	282
Prom	1,255	17,617	12,070	6,802	-	-	6,802
Forensics (Speech)	1,718	3,229	4,533	414	-	-	414
Leadership	3,499	6,640	10,139	-	-	-	-
Winter Wishes	-	15,378	15,378	-	-	-	-
Spanish Club	769	-	769	-	-	-	-
WGCE	1,656	1,225	751	2,130	-	-	2,130
Yearbook	14,116	5,805	10,638	9,283	-	-	9,283

Continued

**GRAVES COUNTY SCHOOL DISTRICT
STATEMENT OF SCHOOL ACTIVITY FUNDS
GRAVES COUNTY HIGH SCHOOL, continued
FOR THE YEAR ENDED JUNE 30, 2025**

	Cash Balance July 1, 2024	Receipts	Disbursements	Cash Balance June 30, 2025	Accounts Receivable	Accounts Payable	Fund Balance June 30, 2025
Agriculture	-	802	802	-	-	-	-
Art	1,671	673	352	1,992	-	-	1,992
Anatomy & Physiology	1,209	20	524	705	-	-	705
Business Principles	95	844	629	310	-	-	310
Sports & Event Management	282	52	-	334	-	-	334
Principles of & Fashion Mkt	-	249	249	-	-	-	-
Engineering Design/Prin Eng	-	1,491	401	1,090	-	-	1,090
Band	12,639	32,382	15,163	29,858	-	-	29,858
Choir class fees	130	-	130	-	-	-	-
Choral	-	3,570	3,570	-	-	-	-
SPED Classroom Funds	2,726	(349)	364	2,013	-	-	2,013
Home Economics	197	1,574	1,771	-	-	-	-
Photography	320	411	447	284	-	-	284
Orchestra	1,462	4,949	6,411	-	-	-	-
Foreign Language Fees-SP	4,448	-	2,948	1,500	-	-	1,500
ROTC	6,824	(97)	2,227	4,500	-	-	4,500
Subtotal	285,794	1,043,646	1,061,330	268,110	-	-	268,110
Interfund transfers	-	(208,473)	(208,473)	-	-	-	-
Totals	<u>\$ 285,794</u>	<u>\$ 835,173</u>	<u>\$ 852,857</u>	<u>\$ 268,110</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 268,110</u>

**GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
JUNE 30, 2025**

Federal Grantor/Pass-Through Grantor Program Title	Prefix ALN	Grantor's Number	Federal Expenditures	
U.S. Department of Education				
Passed through State Department of Education:				
Special Education Cluster				
Special Education - Grants to States	84.027	3810002-23	\$ 215,617	
	84.027	3810002-24	851,817	
Special Education - Preschool Grants	84.173	3800002-22	(1,520)	
	84.173	3800002-23	52,410	
	84.173	3800002-24	<u>4,132</u>	
Total Special Education Cluster				\$ 1,122,456
Title I Grants to Local Education Agencies	84.010	3100002-22	1,058	
	84.010	3100002-23	186,945	
	84.010	3100002-24	<u>1,152,056</u>	1,340,059
Title I, Part D	84.013	3100102-23	24,612	
	84.013	3100102-24	<u>37,700</u>	62,312
Vocational Education - Basic Grants to States	84.048	3710002-23	3,504	
	84.048	3710002-24	<u>44,131</u>	47,635
KY Compreensive Literacy Grants	84.371C	3220002-24	18,459	18,459
English Language Acquisition Grants	84.365	3300002-24	12,820	12,820
Supporting Effective Instruction State Grants	84.367	3230002-23	44,274	
	84.367	3230002-24	<u>150,879</u>	195,153
Student Support and Academic Enrichment Program	84.424	3420002-22	(480)	
	84.424	3420002-23	6,860	
	84.424	3420002-24	<u>96,798</u>	103,178
COVID-19 Education Stabilization Fund Under the Coronavirus Aid, Relief and Economic Security Act	84.425	4200002-21	64,779	
	84.425	4980002-21	<u>4,303</u>	<u>69,082</u>
Total U.S. Department of Education				2,971,154

Continued

GRAVES COUNTY SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, continued
JUNE 30, 2025

Federal Grantor/Pass-Through Grantor Program Title	Federal Prefix ALN	Grantor's Number	Federal Expenditures
U.S. Department of Agriculture			
Passed through State Department of Education:			
Child Nutrition Cluster			
School Breakfast Program	10.553	7760005-24	272,322
	10.553	7760005-25	941,778
National School Lunch Program	10.555	7750002-24	479,859
	10.555	7750002-25	1,635,483
Summer Food Service Program for Children	10.559	7690024-24	4,948
	10.559	7690024-25	7,507
	10.559	7740023-24	48,332
	10.559	7740023-25	73,168
Total Child Nutrition Cluster			3,463,397
Child and Adult Care Food Program			
	10.558	7790021-24	16,536
	10.558	7790021-25	54,887
	10.558	7800016-24	1,102
	10.558	7800016-25	3,669
			76,194
State Administrative Expenses for Child Nutrition	10.560	7700001-25	7,188
Child Nutrition Discretionary Grants Limited Availability			
	10.579	7840027-23	24,156
	10.579	7840027-24	22,999
			47,155
Other U. S. Department of Agriculture Programs -			
Fresh Fruit and Vegetable Program	10.555	Direct	264,939
Total U. S. Department of Agriculture			3,858,873
U. S. Department of Health and Human Services			
Other U. S. Department of Health and Human Services Programs:			
COVID-19 Child Care and Development Block Grant	93.575	Direct	282,863
Passed through Murray Board of Education:			
Head Start	93.600	Direct	387,486
Total U. S. Department of Health and Human Services			670,349
U. S. Department of Homeland Security			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	Direct	4,740
Total U. S. Department of Homeland Security			4,740
Total Expenditures of Federal Awards			\$ 7,505,115

See Notes to Schedule of Expenditures of Federal Awards

**GRAVES COUNTY SCHOOL DISTRICT
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2025**

NOTE 1 – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal grant activity of Graves County School District (District) under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.

Amounts reported in the Schedule agree to the federal revenue and expenditure amounts reported in the District's financial statements.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures are recognized on the accrual basis of accounting, consistent with the District's financial statements. Expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Pass-through entity identifying numbers are presented where available.

NOTE 3 – SUBRECIPIENTS

There were no subrecipients during the fiscal year.

NOTE 4 – INDIRECT COST RATE

The District did not elect to use the 10-percent de minimis indirect cost rate as permitted by the Uniform Guidance. The District has elected to use indirect cost rates as defined by the grantor.

NOTE 5 – COMMODITIES

Nonmonetary assistance is reported in the Schedule at the fair market value of the USDA food commodities received and disbursed.

NOTE 6 – EXPLANATION OF NEGATIVE EXPENDITURES ON SEFA

In the Schedule of Expenditures of Federal Awards (SEFA) certain grant expenditures are presented as negative amounts. These negative amounts represent reallocations between funding sources.

GRAVES COUNTY SCHOOL DISTRICT
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, continued
FOR THE YEAR ENDED JUNE 30, 2025

NOTE 7 – DUAL GUIDANCE FRAMEWORK

The Schedule includes federal awards subject to both the pre-2024 Uniform Guidance and the revised Uniform Guidance effective October 1, 2024. Compliance requirements tested were based on the applicable version for each award.

NOTE 8 – RECONCILIATION OF SCHEDULE TO FINANCIAL STATEMENTS

The following is a reconciliation of the total in the Schedule of Expenditures of Federal Awards to the total federal revenue included in the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds and in the Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds:

Total intergovernmental - federal	\$ 4,144,857
Total federal - School Food Service	3,593,934
Donated commodities	264,939
Less:	
Federal revenue recorded in General Fund not meeting federal expenditures definition	(6,000)
Medicaid funds received	<u>(492,614)</u>
Total per SEFA	<u><u>\$ 7,505,116</u></u>

INTERNAL CONTROL AND COMPLIANCE

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Kentucky State Committee
for School District Audits
Members of the Board of Education
Graves County School District
Mayfield, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Independent Auditor's Contract*, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Graves County School District (District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 5, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of Graves County School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. In addition, the results of our tests disclosed no material instances of noncompliance of specific state statutes or regulations identified in *Appendix II of the Independent Auditor's Contract – State Audit Requirements*.

We noted certain matters that we reported to management of Graves County School District in a separate report dated December 5, 2025.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

DGA, PSC

DGA, PSC

Certified Public Accountants
Hopkinsville, Kentucky

December 5, 2025

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**INDEPENDENT AUDITORS' REPORT
ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Kentucky State Committee
for School District Audits
Members of the Board of Education
Graves County School District
Mayfield, Kentucky

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Graves County School District's (District) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2025. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control* over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement

of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

DGA, PSC

DGA, PSC

Certified Public Accountants
Hopkinsville, Kentucky

December 5, 2025

Summary of Auditors' Results

**GRAVES COUNTY SCHOOL DISTRICT
SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS
FOR THE YEAR ENDED JUNE 30, 2025**

None

MANAGEMENT COMMENTS FOR AUDIT

ANNA B. HERR, CPA, CFE

WALTER G. CUMMINGS, CPA

TAYLOR MATHIS, CPA



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December 5, 2025

Kentucky State Committee
for School District Audits
Members of the Board of Education
Graves County School District
Mayfield, Kentucky

In planning and performing our audit of the financial statements of Graves County School District (District) for the year ended June 30, 2025, we considered the District's internal control in order to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control.

During our audit, we did not identify any new matters that we consider to be deficiencies in internal control or opportunities for improving operating efficiencies. We performed a follow-up on the prior year comments noted in the previous year's report. Most of those matters have been resolved by the District. Any remaining items that continue to warrant attention are included in the accompanying memorandum. A separate report dated December 5, 2025 contains our report on the District's internal control. This letter does not affect our report dated December 5, 2025 on the financial statements of the District.

We will review the status of these comments during our next audit engagement. We have already discussed the comments and recommendations with various District personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters or to assist you in implementing the recommendations.

We performed a follow-up on the prior year findings with the status of these findings documented on page 119 of this year.

This report is intended solely for the information and use of management, the members of the Graves County Board of Education, others within the District, the Kentucky Department of Education and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully,

DGA, PSC

DGA, PSC

Certified Public Accountants
Hopkinsville, Kentucky

**GRAVES COUNTY SCHOOL DISTRICT
MANAGEMENT LETTER COMMENTS
FOR THE YEAR ENDED JUNE 30, 2025**

There were no findings for the year ended June 30, 2025.

**GRAVES COUNTY SCHOOL DISTRICT
SUMMARY SCHEDULE OF PRIOR YEAR MANAGEMENT LETTER COMMENTS
FOR THE YEAR ENDED JUNE 30, 2025**

CENTRAL ELEMENTARY

- I. **Condition** – Six accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

Recommendation – If the student organization did not designate in writing how remaining funds shall be disposed, then inactive accounts' funds should be transferred to the school activity general account and used for the general benefit of all students.

Current Status – This finding was not repeated for fiscal year June 30, 2025.

- II. **Condition** – Receipt numbers were not listed on deposit slips and there was no indication on the deposit slip that anyone had verified the deposit.

Recommendation – Receipt numbers in the deposit should be listed on the deposit slip and verification of the daily deposit should be noted on the deposit slip.

Current Status – This finding was not repeated for fiscal year June 30, 2025.

- III. **Condition** – Monies collected were not deposited in a timely basis.

Recommendation – All monies collected should be deposited daily unless the amount collected is less than \$100 or received after business hours. At a minimum, deposits shall be made on the last workday of the week, even if the deposit is less than \$100.

Current Status – This finding was not repeated for fiscal year June 30, 2025.

- IV. **Condition** – Form F-SA-6, Multiple Receipt Form, was not completed properly and timely.

Recommendation – Accounting Procedures for Kentucky School Activity Funds (Redbook) requires the use and proper and timely completion of the Multiple Receipt Form when funds are collected from a group of students to document the receipt of funds from a fundraiser or event. Additionally, it is required that students in the sixth grade and above to sign F-SA-6 as they turn in money.

Current Status – This finding was not repeated for fiscal year June 30, 2025.

**GRAVES COUNTY SCHOOL DISTRICT
SUMMARY SCHEDULE OF PRIOR YEAR MANAGEMENT LETTER COMMENTS
FOR THE YEAR ENDED JUNE 30, 2025**

CENTRAL ELEMENTARY, continued

- I. **Condition** – Fundraisers tested were missing Form F-SA-2B Fundraiser Summary.

Recommendation – Form F-SA-2B Fundraiser Summary should be completed for each fundraiser.

Current Status – This finding was repeated for fiscal year June 30, 2025.

Views of Responsible Officials – District leadership will work with both the school bookkeeper and the principal to ensure that Form F-SA-2B is completed for each fundraiser going forward. The District will also implement a quarterly reconciliation process to verify that all fundraisers have a completed and signed Form F-SA-2B.

FANCY FARM ELEMENTARY

- I. **Condition** – Two accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

Recommendation – If the student organization did not designate in writing how remaining funds shall be disposed, then inactive accounts' funds should be transferred to the school activity general account and used for the general benefit of all students.

Current Status – This finding was not repeated for fiscal year June 30, 2025.

FARMINGTON ELEMENTARY

- I. **Condition** – Eight accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

Recommendation – If the student organization did not designate in writing how remaining funds shall be disposed, then inactive accounts' funds should be transferred to the school activity general account and used for the general benefit of all students.

Current Status – This finding was not repeated for fiscal year June 30, 2025.

SEDALIA ELEMENTARY

- I. **Condition** – Two accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

Recommendation – If the student organization did not designate in writing how remaining funds shall be disposed, then inactive accounts' funds should be transferred to the school activity general account and used for the general benefit of all students.

Current Status – This finding was not repeated for fiscal year June 30, 2025.

**GRAVES COUNTY SCHOOL DISTRICT
SUMMARY SCHEDULE OF PRIOR YEAR MANAGEMENT LETTER COMMENTS
FOR THE YEAR ENDED JUNE 30, 2025**

WINGO ELEMENTARY

- I. **Condition** – Four accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

Recommendation – If the student organization did not designate in writing how remaining funds shall be disposed, then inactive accounts' funds shall be transferred to the school activity general account and used for the general benefit of all students.

Current Status – This finding was not repeated for fiscal year June 30, 2025.

- II. **Condition** – Form F-SA-6, Multiple Receipt Form, was not completed properly and timely.

Recommendation – Accounting Procedures for Kentucky School Activity Funds (Redbook) requires the use and proper and timely completion of the Multiple Receipt Form when funds are collected from a group of students to document the receipt of funds from a fundraiser or event. Additionally, it is required that students in sixth grade and above to sign F-SA-6 as they turn in money.

Current Status- This finding was not repeated for fiscal year June 30, 2025.

GRAVES COUNTY MIDDLE SCHOOL

- I. **Condition** – Three accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

Recommendation – If the student organization did not designate in writing how remaining funds shall be disposed, then inactive accounts' funds should be transferred to the school activity general account and used for the general benefit of all students.

Current Status – This finding was not repeated for fiscal year June 30, 2025.

GRAVES COUNTY HIGH SCHOOL

- I. **Condition** – Ten accounts with balances at year end had no activity during the preceding 12 months and are considered inactive.

Recommendation – If the student organization did not designate in writing how remaining funds shall be disposed, then inactive accounts' funds should be transferred to the school activity general account and used for the general benefit of all students.

Current Status – This finding was not repeated for fiscal year June 30, 2025

**GRAVES COUNTY SCHOOL DISTRICT
SUMMARY SCHEDULE OF PRIOR YEAR MANAGEMENT LETTER COMMENTS
FOR THE YEAR ENDED JUNE 30, 2025**

GRAVES COUNTY HIGH SCHOOL, continued

- II. Condition** – Form F-SA-5, Inventory Control Worksheet, was not used and completed properly on a monthly.

Recommendation – Form F-SA-5, Monthly Inventory Control Worksheet, should be completed to recap the flow of inventory monthly and to identify overage and shortages.

Current Status – This finding was repeated for fiscal years June 30, 2025, 2024, 2023, 2022 and 2021.

Views of Responsible Officials – District Leadership will work with the school bookkeeper, athletic director, and principal to ensure that the F-SA-5 Monthly Inventory Control Worksheet is completed timely for all concessions and spirit shop inventory. The District will also standardize inventory categories to promote consistency in counts and to minimize errors going forward.

- III. Condition** – Accounting Procedures for Kentucky School Activity Funds (Redbook) requires the use of Form F-SA-1 Requisition and Report of Ticket Sales, to be used to report and reconcile the number of tickets sold and the funds collected for all events where admission is charged.

Recommendation – Form F-SA-1, Requisition and Report of Ticket Sales, is to be used and properly completed and signed by the person in charge of sales, the ticket taker, and the school treasurer when tickets are sold and funds collected.

Current status – This finding was repeated for fiscal years June 30, 2025 and 2024.

Views of Responsible Officials – District Leadership will work with the school bookkeeper, athletic director, and principal to ensure that Form F-SA-1, Requisition and Report of Ticket Sales, is properly completed and used for all events where admission is charged, including online ticket sales. The Athletic Director will be responsible for communicating these requirements and for collecting and reviewing all required forms for athletic events where tickets are sold and funds are collected.

**GRAVES COUNTY SCHOOL DISTRICT
SUMMARY SCHEDULE OF PRIOR YEAR MANAGEMENT LETTER COMMENTS
FOR THE YEAR ENDED JUNE 30, 2025**

GRAVES COUNTY HIGH SCHOOL, continued

- IV. Condition** – Form F-SA-6, Multiple Receipt Form, was not completed properly and timely.

Recommendation – Accounting Procedures for Kentucky School Activity Funds (Redbook) requires the use and proper and timely completion of the Multiple Receipt form when funds are collected from a group of students to document the receipt of funds from a fundraiser or event. Additionally, it is required that students in sixth grade and above to sign F-SA-6 as they turn in money.

Current Status – This finding was repeated for fiscal year June 30, 2025.

Views of Responsible Officials – District leadership will work with the school bookkeeper and principal to ensure that F-SA-6 Multiple Receipt Form is completed properly and in a timely manner whenever funds are collected from groups of students. The District will also reinforce the requirement that students in sixth grade and above must sign the Multiple Receipt Form when turning in funds. Procedures will be reviewed and communicated to promote consistent compliance going forward.

- V. Condition** – Monies collected were not deposited in a timely basis.

Recommendation – All monies collected should be deposited daily unless the amount is collected is less than \$100 or received after business hours. At a minimum, deposits shall be made on the last workday of the week, even if the deposit is less than \$100.

Current Status – This finding was repeated for fiscal year June 30, 2025.

Views of Responsible Officials – District Leadership will work with the bookkeeper and principal to ensure that all monies collected are deposited in a timely manner in accordance with Redbook requirements. Staff will be reminded that deposits should be made daily unless the amount is less than \$100 or received after business hours, and that all funds must be deposited by the last workday of the week regardless of amount. Procedures will be reinforced to promote consistent compliance going forward.

- VI. Condition** – Fundraisers tested were missing Form F-SA-2B Fundraiser Summary.

Recommendation – Form F-SA-2B Fundraiser Summary should be completed for each fundraiser.

Current Status – This finding was repeated for fiscal year June 30, 2025.

Views of Responsible Officials – Graves County High School had one fundraiser worksheet that was not completed. District leadership will work with the school bookkeeper and principal to ensure that Form F-SA-2B is completed for each fundraiser going forward. The District will also implement a quarterly recap process to verify that all fundraisers have a completed and signed Form F-SA-2B.